Study R-100 March 14, 2013

Memorandum 2013-13

Fish and Game Law: Proposed Division 2. Administration (Parts 1-3)

As discussed in Memorandum 2013-11, the staff proposes to divide the recodified Fish and Game Code into 6 Divisions, as follows:

Division 1. General Provisions

Division 2. Administration

Division 3. Inter-Jurisdictional Compacts

Division 4. Taking of Wildlife

Division 5. Protection of Wildlife

Division 6. Miscellaneous Provisions

This memorandum discusses proposed Division 2, which the staff would divide into the following parts:

Part 1. Fish and Game Commission

Part 2. Department of Fish and Wildlife

Part 3. Districts

Part 4. General License Provisions

Part 5. Fines and Penalties

Part 6. Revenue and Accounting

Part 7. Expenditures

Part 8. Counties

The attached draft presents proposed Parts 1-3. That content is described and discussed below.

The staff has taken a fairly conservative approach in preparing the attached draft. For the most part, the language used in the draft is drawn from existing law verbatim. Where changes have been made (either to conform to standard legislative drafting practices, update cross-references, or correct clear defects), the changes have been noted in the corresponding Comment (which will be included in any final recommendation). Courts have generally treated

Any California Law Revision Commission document referred to in this memorandum can be obtained from the Commission. Recent materials can be downloaded from the Commission's website (www.clrc.ca.gov). Other materials can be obtained by contacting the Commission's staff, through the website or otherwise.

The Commission welcomes written comments at any time during its study process. Any comments received will be a part of the public record and may be considered at a public meeting. However, comments that are received less than five business days prior to a Commission meeting may be presented without staff analysis.

Commission Comments as evidence of legislative intent, with regard to legislation enacted on the Commission's recommendation.

There are "Staff Notes" following some provisions of the proposed law. Some of the Staff Notes identify issues that will require future attention. Others solicit public comment in response to specific questions posed by the staff. Staff Notes are intended to be temporary and will not be included in any final recommendation.

Unless otherwise indicated, all statutory references in this memorandum are to the Fish and Game Code or to the "proposed" provisions of the attached draft.

GENERAL CONTENT OF PROPOSED DIVISION 2

The staff's intention is that proposed Division 2 will contain provisions that relate to *general* administration and enforcement of the code.

Provisions that relate to *specific* programs will not be included in proposed Division 2. Instead, those provisions will be located in later divisions of the code, as appropriate to their subject matter.

PART 1. FISH AND GAME COMMISSION

Source

The provisions in proposed Part 1 are drawn from Division 1 (commencing with Section 101) of the Fish and Game Code. They include provisions that recognize the existence of the Fish and Game Commission (hereafter, the "FGC"), address a few points relating to the structure and operations of FGC, and establish and regulate the rulemaking power of FGC.

Existing Division 1 also includes a number of provisions that are not included in proposed Part 2:

- Section 105 (marine resources)
- Section 217.5 (disabled accessible fishing areas)
- Sections 302-303 (take of black bears)
- Section 306 (extended season after fire hazard)
- Section 307 (reduced bag limit in light of species scarcity)
- Section 308 (gallinaceous guzzler)
- Section 308.5 (regulation of activity near waterholes)
- Section 310 (designation of salmon spawning areas)

- Section 312 (special permit for take as part of survival training)
- Section 313 (taking of tuna)
- Section 314 (taking in newly stocked areas)
- Section 315 (closing areas to fishing)
- Section 315.3 (opening areas to fishing)
- Section 316 (taking of halibut)
- Section 316.5 (taking of salmon)
- Section 317 (special permit for hunting by veterans)
- Sections 325-330 (special hunting seasons)
- Sections 331-332 (antelope and elk)
- Sections 355-357 (migratory birds)
- Section 375 (California-Arizona Compact)
- Sections 390-393 (reciprocal agreements with adjoining states)
- Sections 395-398 (falconry)
- Sections 400-401 (acceptance of federal acts)
- Sections 450-460 (management of deer)
- Section 500 (damages for poaching and illegal sales)

Those provisions will be located, as appropriate, in later divisions of the proposed code.

Rulemaking Generally

There are a number of provisions that establish FGC's rulemaking authority or that specify procedures to be used when making rules.

The existing code draws a distinction between two groups of rulemaking provisions, which can be described as follows:

- Article 1 (commencing with Section 200) of Chapter 2 of Division 1 of the Fish and Game Code.
- All other rulemaking provisions of the Fish and Game Code.

The distinction between those groups matters because some sections provide special rules that only apply to rules adopted pursuant to Article 1.

For convenience, this memorandum will refer to those two groups as "Article 1 rulemaking" provisions and "non-Article 1 rulemaking" provisions. They are discussed in more detail below.

Article 1 Rulemaking

Some of the provisions of existing Article 1 establish rulemaking authority. In the attached draft, those provisions are collected in proposed Article 1 (commencing with Section 550) of Chapter 2.

Other provisions mandate special procedures for Article 1 regulations. Those provisions are collected in proposed Article 2 (commencing with Section 650) of Chapter 2.

Both groups of provisions are discussed in more detail below.

Authority

The rulemaking authority conferred by Article 1 concerns the regulation of hunting and fishing. The first paragraph of Section 200 (proposed Section 550) provides:

There is hereby delegated to the commission the power to regulate the taking or possession of birds, mammals, fish, amphibia, and reptiles to the extent and in the manner prescribed in this article.

Sections 203 and 205 (proposed Sections 555 and 565) supplement that general authority, by specifying particular types of hunting and fishing regulations that may be adopted (e.g., regulations addressing open and closed seasons, bag limits, possession limits, territorial limits, limits on particular methods of take, limits based on characteristics of the animal taken).

The second paragraph of Section 200 (proposed Section 570(b)) limits FGC's Article 1 rulemaking authority:

No power is delegated to the commission by this article to regulate the taking, possessing, processing, or use of fish, amphibia, kelp, or other aquatic plants for commercial purposes, and no provision of this code relating or applying thereto, nor any regulation of the commission made pursuant to such provision, shall be affected by this article or any regulation made under this article.

Furthermore:

Nothing in this article confers upon the commission any power to regulate any natural resources or commercial or other activity connected therewith, except as specifically provided.

See Section 201 (proposed Section 570(a)).

Section 204 (proposed Section 575) expressly limits FGC's Article 1 rulemaking, by listing specific topics on which FGC has no power to regulate "under this article" (i.e., under Article 1). The effect of Section 204 is discussed more fully below.

Procedures

There are a number of special procedural provisions that, by their terms, only apply to Article 1 rulemaking. They are:

- Rulemaking meetings. Regulations adopted under Sections 203 and 205 (proposed Sections 555 and 565) must be developed and adopted at a series of at least three public meetings. The regulations must then be "published and distributed." See Section 207 (proposed Section 650). Under some circumstances, it appears that FGC can deviate from the normal rulemaking meeting requirements. See Section 220(b) (proposed Section 655).
- Publication and distribution. Despite a number of technical reference errors, Section 210 (proposed Section 700) appears to specify the methods by which regulations adopted under Article 1 must be published and distributed. Those requirements are further elaborated in Section 211 (proposed Section 705). See also Section 217.6 (proposed Section 710) (health advisories in regulation pamphlet).
- *Filing with Secretary of State.* Article 1 regulations must be filed with the Secretary of State to be effective. See Section 215 (proposed Section 665).
- *Judicial review*. Article 1 regulations are subject to court review. See Section 218 (proposed Section 670).
- Effective period. An Article 1 regulation remains effective for the period that it specifies or until superseded by regulation or statute. See Section 220(a) (proposed Section 680).
- Authority to supersede statute. An Article 1 regulation can supersede any code section, if the regulation states that effect expressly and is either "necessary for the protection of fish, wildlife, and other natural resources under the jurisdiction of the commission" or is necessary to avoid an emergency or address an existing emergency. Such a regulation only has effect for 12 months. See Section 219 (proposed Section 675).
- Continuing effect. If Article 1 "ceases to be effective," all regulations adopted pursuant to that article "are continued as statutory enactments and shall have the same force and effect as if enacted by the Legislature." See Section 250 (proposed Section 685).

Non-Article 1 Rulemaking

There are a number of provisions outside of Article 1 that establish FGC rulemaking authority, while others mandate rulemaking procedures. In the attached draft, those provisions are collected in proposed Chapter 3 (commencing with Section 750). They are discussed in more detail below.

Authority

There are three provisions that are clearly outside of the Article 1 rulemaking authority, because they are not located within Article 1 and do not regulate hunting or fishing:

- Section 108 (proposed Section 750) requires that FGC adopt rules to govern its business practices.
- Section 301 (proposed Section 760) authorizes FGC to adopt regulations governing the disposition of the remains of accidentally killed animals.
- The second paragraph of existing Section 309(a) (proposed Section 755) requires FGC to adopt regulations to provide due process in license or permit revocation or suspension processes.

In addition, there are a number of provisions located outside of Article 1 that grant rulemaking authority relating to matters other than the regulation of hunting and fishing. See, e.g., Section 1907 (native plant protection). It seems clear that those are non-Article 1 rulemaking provisions.

However, there are also some provisions outside of Article 1 that confer authority to regulate specific aspects of hunting or fishing. As discussed below, the staff is unsure whether those provisions are (or should be) considered to be Article 1 rulemaking provisions.

Hunting and Fishing Regulations Located Outside Article 1

The rulemaking authority provided in Article 1 broadly addresses the regulation of hunting and fishing. See Section 200 (proposed Section 550). Arguably, any time the Fish and Game Code authorizes FGC to regulate a specific aspect of hunting or fishing, the regulation is *also* authorized under Section 200. If so, then *any* regulation of hunting and fishing is Article 1 rulemaking.

For example, Section 355 authorizes FGC to adopt regulations governing the take of migratory birds. That specific authority would seem to be subsumed within the general authority granted by Section 200 to regulate the taking of

birds. When FGC adopts regulations under Section 355, is it also acting under Section 200 and therefore subject to the Article 1 procedures? **The staff invites public input on that issue.**

Regulations Listed in Section 204(a)-(c)

There is a special case, involving Section 204 (proposed Section 575), that complicates things further. The first paragraph of Section 204 provides that the FGC "has no power *under this article* to make any regulation authorizing or permitting the taking of" specified types of animals. (Emphasis added.)

For example, Section 204(b) provides that FGC has no power under Article 1 to adopt a regulation authorizing the taking of elk. Does that mean that FGC has no rulemaking authority to authorize the taking of elk? Apparently not. As Section 204 *itself acknowledges*, FGC has authority to authorize and regulate elk hunting under Section 332. See proposed Section 575(a)(2).

So what is the effect of Section 204(b)? Perhaps, the point of Section 204(b) is not to proscribe the regulation of elk hunting, but instead to make clear that rulemaking is *not authorized under Article 1* and is therefore not governed by the Article 1 rulemaking provisions. The same may be true for Section 204(a) (taking animals within refuge) and (c) (taking antelope). **The staff invites public comment on whether that is a correct reading of Section 204(a)-(c).** In other words, is the point of Section 204(a)-(c) to exclude the specified topics from the procedural provisions governing Article 1 rulemaking?

Procedure

There are two procedural provisions that appear to govern non-Article 1 rulemaking.

The first is Section 240, which provides a special procedure for the adoption of emergency regulations. See proposed Section 805. (By its terms, that provision probably also governs Article 1 rulemaking.)

The second is Section 300, which requires that all non-Article 1 regulations be filed with the Secretary of State. The staff has many questions about that provision. They are set out in the note that follows proposed Section 800.

Opportunity for Simplification

It is not completely clear to the staff why the Article 1 distinction exists. If there is a good policy reason for that distinction, then it should be preserved and expressed as clearly as possible (as is done in the attached draft). But if the distinction is unnecessary or problematic, perhaps it could be omitted or minimized. If so, the rulemaking provisions could be substantially simplified.

There are a number of ways in which simplification might be achieved. Each is discussed below.

Eliminate Article 1 Distinction Entirely

The Article 1 distinction could be eliminated entirely. All of the provisions that currently apply only to Article 1 rulemaking could be generalized to apply to all FGC rulemaking.

That approach would achieve significant simplification of the expression of the law and would achieve greater certainty as to what the law requires. In some cases, it might result in slightly greater administrative burdens. For example, the special three-meeting requirement of Section 207 (proposed Section 650) might apply in circumstances where it presently does not.

The staff invites public comment on the merits of this approach. As discussed below, there may be good reason to continue to the Article 1 distinction with respect to some provisions. If so, then the narrower approaches discussed below might be more appropriate.

Eliminate Article 1 Distinction With Regard to Hunting and Fishing Regulations

If all hunting and fishing regulations are subsumed within the general authority to regulate hunting and fishing granted in Section 200, then there is no need to distinguish between Article 1 hunting and fishing regulations and non-Article 1 hunting and fishing regulations.

To the extent that any Article 1 distinction is preserved, it could instead be based on a distinction between (1) hunting and fishing regulations and (2) all other regulations. In other words, the special Article 1 provisions could be recast to apply to any regulation that governs the "taking or possession of birds, mammals, fish, amphibia, and reptiles."

This would provide some clarity, but not much in the way of procedural simplification. The staff invites public comment on the merits of this alternative.

Eliminate Article 1 Distinction as to Provisions that Arguably Should be Generalized

In some cases, it isn't clear why the special procedures that govern Article 1 regulations should not also apply to non-Article 1 regulations. The procedures seem sensible and do not seem unduly burdensome. For example:

- Section 202 (proposed Section 660) exempts Article 1 rulemaking from specified time periods under the Administrative Procedure Act ("APA") rulemaking process.
- Section 203.1 (proposed Section 560) mandates criteria to be used by FGC in developing Article 1 regulations.
- Section 207 (proposed Section 650) requires that Article 1 regulations be developed over a specified course of at least three public meetings.
- Section 210 (proposed Section 700) specifies rules for the dissemination and publication of Article 1 regulations.
- Section 220(a) provides that Article 1 regulations remain in effect until the time specified in the regulation or until superseded by a regulation or statute.

It may be that the provisions discussed above could be generalized so that they apply to all FGC rulemaking (or more narrowly, to all FGC hunting and fishing rulemaking). Such an approach would be simpler and might confer procedural benefits that outweigh any additional burdens. The staff invites public comment on the merits of this alternative.

Eliminate Article 1 Distinction Where it Does Not Clearly Serve Any Purpose

In some cases, it isn't clear that the Article 1 distinction actually has any meaningful effect. The special rules enacted to govern Article 1 regulations are very similar in substance to general rules that would apply in the absence of the special rules. For example:

- Section 215 (proposed Section 665) requires that Article 1 regulations be filed with the Secretary of State. This is similar to the generally applicable APA filing requirement. See Gov't Code § 11343(a). Moreover, it is similar to Section 300, requiring that all non-Article 1 regulations be filed with the Secretary of State.
- Section 218 (proposed Section 670) provides for court review of Article 1 regulations. Court review of regulations is also provided for in the APA. See Gov't Code § 11350.

It may be that the provisions discussed above are unnecessary and could simply be omitted in reliance on general rulemaking law. The staff invites public comment on the merits of this alternative.

Preserve Article 1 Distinction With Regard to Unusual Provisions

There are two provisions that regulate Article 1 rulemaking in unusual ways, which should perhaps not be generalized to apply to all FGC regulations:

- Section 219 (proposed Section 675) provides that an Article 1 regulation can *supersede* any provision of the Fish and Game Code, provided that the regulation expressly states that effect and certain specified substantive and procedural requirements are met. The effect of such a regulation is limited to one year. The staff has never before seen a statute providing that an administrative regulation can supersede a statute. The general principle in administrative rulemaking is that regulations must be consistent with statutory law. See Gov't Code §§ 11349(d), 11349.1(a)(4).
- Section 250 (proposed Section 685) provides that an Article 1 regulation *becomes a statute* if the statutory authority for the regulation "ceases to be effective." Section 250 appears to vest statutory lawmaking power in an administrative agency, without any requirement that the agency's regulation be approved by the Legislature or the Governor.

With regard to Section 250, a little history is helpful in understanding its intended effect. Apparently, when Section 250 was first enacted, the Legislature had a recurring practice of placing two-year "sunset" limitations on the statute granting FGC its Article 1 rulemaking authority:

Ever since general regulatory powers were conferred upon the Commission in 1945 (Stats. 1945, ch. 648, p. 1302), the Legislature has limited the duration thereof to a two-year period, terminating on the ninety-first day after final adjournment of each succeeding Regular Session.

44 Ops. Cal. Atty. Gen. 111, 113 (1964). That seems to explain why Section 250 contemplates the possibility that Article 1 might "cease to exist." Apparently, at some point the Legislature decided to stop its practice of sunsetting the Article 1 authority. However, for whatever reason, they preserved Section 250. The staff invites public comment on whether Section 250 continues to serve any useful purpose or can be omitted as obsolete.

Both of the provisions discussed above grant unusual rulemaking power to FGC, but only as to Article 1 rulemaking. Given the unusual character of those

provisions and uncertainty as to their policy purpose, the staff is hesitant to suggest any change to their effect. If they are preserved, it might be best to leave their scope of application unchanged. **The staff invites public comment on this issue.**

Eliminate Special Rulemaking Procedures Generally

The APA provides a complete and coherent body of procedural law governing administrative agency rulemaking. See Gov't Code § 11340 *et seq*. It may be that most of the special rulemaking procedures in the attached draft could be omitted, in reliance on that general law.

That approach would simplify both the law and FGC operations. Special procedures create complications and increase the risk of procedural error (which can lead to litigation and waste). As a general matter, special procedures should be minimized, except where there is a good policy justification for separate treatment.

The staff invites public comment on whether there is a need for any of the special FGC rulemaking procedures included in the attached draft. (It is premature to consider whether special procedures relating to specific program areas need to be retained. We will cross that bridge when we come to it.)

Conclusion

If the Commission is interested in pursuing one or more of the alternative approaches discussed above, the staff will prepare an implementing draft for consideration at a future meeting.

Public comment, including comment from FGC and the Department of Fish and Wildlife, would be especially helpful in determining which aspects of existing FGC rulemaking law serve a continuing policy purpose, and which could either be generalized or discontinued in the interests of simplification.

PART 2. FISH AND WILDLIFE DEPARTMENT

The provisions in proposed Part 2 are drawn from Chapters 1-3 of Division 2 of the Fish and Game Code. Those provisions address the existence, organization, and general powers and duties of the Department of Fish and Wildlife.

Existing Chapter 3 includes some provisions that are not included in proposed Part 2. The omitted provisions relate to specific programs, rather than

general agency administration provisions. The staff intends to locate the omitted provisions in later divisions of the proposed law, as appropriate to their subject matter. The omitted provisions are as follows:

- Section 1000.6 (salmon count)
- Sections 1002-1003 (scientific and propagation permits)
- Section 1014 (fish and wildlife enhancement facilities)
- Section 1016 (oil sump)
- Section 1018 (conservation within specified locale)
- Sections 1120- 1126 (state fish hatcheries)
- Section 1150 (county hatcheries)
- Sections 1170-1175 (private nonprofit hatcheries)
- Sections 1200-1206 (cooperative salmon and steelhead rearing facilities)

Note also that some of the provisions of existing Chapters 2 and 3 will be continued in later parts of proposed Division 2, as follows:

- Provisions governing county game wardens (Sections 875-882) will be located in proposed Part 8.
- Provisions governing general licensing matters (Sections 1050-1110) will be located in proposed Part 4.

PART 3. DISTRICTS

The provisions in proposed Part 3 are drawn from Division 8 of the Fish and Game Code. Those provisions define the boundaries of the various fish and game districts into which the state is divided. A few minor issues relating to those provisions are discussed below.

Boundary Descriptions Continued Verbatim

The boundary descriptions are complex and detailed. The staff has not made any attempt to determine whether the boundary descriptions are accurate. **Public comment is invited on any inaccuracies that may exist.** If there are any defects in the boundary descriptions, they could be corrected as part of this study.

It also occurs to the staff that this might be a good opportunity to modernize the boundary descriptions and make them more readily comprehensible. If the FGC and Department of Fish and Wildlife see merit in

that suggestion, they should prepare and submit proposed technical revisions to the descriptions.

Subdivision Designations

The most significant changes that the staff has made to the district boundary provisions is to add subdivision designations. This should make the provisions easier to reference and understand. See, e.g., proposed Section 1710.

The staff believes that those revisions would not have any substantive effect. **Public comment is invited on that issue.**

Relocation of Regulatory Provision

One of the sections defining the boundaries of a district also contains a related regulatory provision. Specifically, the last paragraph of Section 11036 (proposed Section 1880) provides:

Every person, firm, corporation or company who constructs or maintains any dam or other artificial obstruction in any of the waters of said Klamath River Fish and Game District is guilty of a misdemeanor and upon conviction must be fined not less than one thousand dollars (\$1,000) or be imprisoned in the county jail of the county in which the conviction shall be had, not less than 100 days, or by both such fine and imprisonment, and any artificial obstruction constructed, placed or maintained in said district is hereby declared to be a public nuisance.

The attached draft does not include that provision. Instead, it will be located in a future portion of the proposed law (with other provisions regulating waterways).

Division Naming Scheme

One technical aspect of the district provisions tempts the staff to tinker. The existing system for naming and numbering the districts is not consistent as to form. District names are designated using all of the following methods:

- Whole numbers, for example: "District 1." See Section 11001 (proposed Section 1705).
- Fractional numbers, for example: "District 1 3/8." See Section 11002 (proposed Section 1710).
- Decimal numbers, for example: "District 118.5." See Section 11039 (proposed Section 1895).
- Numbers and letters, for example: "District 19A." See Section 11028 (proposed Section 1840).

 Proper names, for example: "Klamath River Fish and Game District." See Section 11036 (proposed Section 1880).

That naming system could be rationalized, by using one naming method consistently.

If the Commission were to change the district names, it would also need to make technical revisions to adjust any sections that refer to specific districts. See, e.g., Section 308 (governing hunting near gallinaceous guzzlers in District 22).

There would probably be some transitional cost to implementing a new district naming scheme. Administrative references to the existing district names would need to be changed. Persons familiar with the old names would need to learn new ones.

That transitional cost could be reduced somewhat by adding a provision that expressly authorizes reference to districts by either their old or new names. There would then be no legal pressure to promptly replace existing reference materials. For that approach to work, there would need to be no overlap between the new and old names.

The staff invites public comment on whether the benefits of standardizing the district naming system would outweigh the transitional costs and inconvenience.

CONCLUSION

The attached draft represents an initial attempt to reorganize the Fish and Game Code provisions that relate to (1) the general powers and duties of the Fish and Game Commission, (2) the general powers and duties of the Department of Fish and Wildlife, and (3) the existing fish and game districts.

There may be other provisions that should be located with those materials, but are scattered elsewhere in the code. Over the remainder of this study, if the staff finds any provision that should be located in the general administration provisions, it can be added to the content of proposed Division 1.

The staff invites public comment on any of the issues raised in this memorandum or the attached draft.

In addition, the staff would appreciate comment on whether any of the provisions included in the attached draft present the kinds of problems with consistency, redundancy, or ambiguity as to program authority or funding sources that the Commission has been tasked with addressing. See 2012 Cal. Stat.

res. ch. 108. Because the Commission is new to fish and game law, it is important that subject matter experts assist in identifying such problems as the Commission proceeds through the code.

Respectfully submitted,

Brian Hebert Executive Director

FISH AND WILDLIFE CODE

Staff Note: This is a preliminary staff draft of a proposed reorganization of specified provisions of the Fish and Game Code.

Statutory cross-references that cannot yet be adjusted (because the referenced provisions have not yet been reorganized) are set out in boldface type, for later attention.

A draft of an official Commission "Comment" follows each proposed section. Such Comments will be included in any final recommendation. They serve to indicate the source of each section and to describe how it compares with prior law. Courts have routinely held that the Commission's Comments are evidence of legislative intent with regard to any legislation that implements a Commission recommendation. For guidance on the terminology used in Commission Comments, see the Comment following proposed Section 20 (attached to Memorandum 2013-12).

There is a "disposition table" at the end of this document. It summarizes, in tabular form, the disposition of every provision that has been included in this draft. If an existing provision would be repealed as unnecessary, the table indicates that provision as "omitted."

Some provisions of this draft may be followed by a "Staff Note." Staff Notes are intended to be temporary and will not be part of the Commission's final recommendation. They serve to flag issues requiring special attention or treatment.

The Commission welcomes public comment on any issue relating to the content of this draft. The Commission is particularly interested in comments on any of the following matters:

- (1) Responses to any questions posed in "Staff Notes."
- (2) Any inconsistency, obsolescence, ambiguity, or problems relating to program authority and funding, whether *within* the provisions of this draft or *between* the provisions of this draft and other provisions of law.
- (3) Provisions that should have been included in this draft but were not (or provisions included in this draft that should have been located elsewhere).
 - (4) Technical drafting errors.

Comments should be directed to Brian Hebert at bhebert@clrc.ca.gov.

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DIVISION 2. ADMINISTRATION

PART 1. FISH AND GAME COMMISSION

CHAPTER 1. ORGANIZATION

§ 500. Fish and Game Commission

500. There is in the Resources Agency the Fish and Game Commission created by Section 20 of Article IV of the Constitution.

Comment. Section 500 continues former Section 101 without change.

Staff Note. For ease of reference, Section 20 of Article IV of the California Constitution is set out below:

- 20. (a) The Legislature may provide for division of the State into fish and game districts and may protect fish and game in districts or parts of districts.
- (b) There is a Fish and Game Commission of 5 members appointed by the Governor and approved by the Senate, a majority of the membership concurring, for 6-year terms and until their successors are appointed and qualified. Appointment to fill a vacancy is for the unexpired portion of the term. The Legislature may delegate to the commission such powers relating to the protection and propagation of fish and game as the Legislature sees fit. A member of the commission may be removed by concurrent resolution adopted by each house, a majority of the membership concurring.

§ 505. Findings and declarations

- 505. (a) The Legislature finds and declares that the scope and responsibilities of the commission have significantly expanded over the years as the size and diversity of California's population have increased, and as the scientific knowledge of the habitat conservation and ecosystem-based management needs of wildlife has expanded. The members of the commission are expected to make complex public policy and biological decisions on behalf of the people of California. The commission is created by the California Constitution, which does not include any criteria or qualifications for selection and appointment of commissioners.
- (b) It is therefore the intent of the Legislature to encourage the Governor and the Senate Committee on Rules to consider the following minimum qualifications in selecting, appointing, and confirming commissioners to serve on the commission:
- (1) The degree to which the appointee will enhance the diversity of background and geographic representation of the commission.
- (2) The appointee's demonstrated interest and background in, and familiarity with, wildlife and natural resources management programs at the state or federal level.
- (3) The appointee's previous experience in public policy decisionmaking, including government processes involving public participation.

- (4) The appointee's commitment to prepare for and attend meetings and subcommittee meetings of the commission and to comply with all applicable state conflict-of-interest laws.
- (5) The extent of the appointee's exposure to and experience with the basic science underpinning the management of living natural resources.
- (6) The appointee's diversity of knowledge of natural resource issues and related scientific disciplines, including, but not limited to, outdoor recreation.
 - Comment. Section 505 continues former Section 101.5 without change.

§ 510. Officers

- 510. (a) The commissioners shall annually elect one of their number as president and one as vice president, by a concurrent vote of at least three commissioners.
 - (b) No president or vice president shall serve more than two consecutive years.
- (c) The president or vice president may be removed from the position of president or vice president by a vote, at any time, of at least three commissioners.
- (d) In the event of a vacancy in either the position of president or vice president, the commission shall fill that vacancy at the next regularly scheduled meeting of the commission. The elected successor president or vice president shall serve for the unexpired term of the predecessor until the annual election pursuant to subdivision (a).
- (e) Except as provided in subdivision (b), the commission may not adopt or enforce a policy or a regulation that provides for the president and vice president to be chosen by seniority nor may the commission adopt or enforce any other policy or regulation that would make a commissioner ineligible to be elected as president or vice president of the commission.
- **Comment.** Section 510 continues former Section 102 without change.

§ 515. Compensation and expenses

- 515. (a) Each of the commissioners shall receive one hundred dollars (\$100) for each day of actual service performed in carrying out his or her official duties pursuant to law, but the amount of this compensation shall not exceed for any one commissioner the sum of five hundred dollars (\$500) for any one calendar month. In addition to this compensation, the commissioners shall receive their actual and necessary expenses incurred in the performance of their duties.
- (b) The compensation and expenses provided in this section shall be paid out of the Fish and Game Preservation Fund.
- Comment. Section 515 continues former Section 103 without change.

§ 520. Meetings

520. (a) The commission shall hold no fewer than 10 regular meetings per calendar year, if the commission has adequate funding for related travel, including funding for department travel. The commission may also hold special meetings or hearings to receive additional input from the department and the public.

- (b) The commission shall announce the dates and locations of meetings for the year by January 1 of that year, or 60 days prior to the first meeting, whichever comes first. Meeting locations shall be accessible to the public and located throughout the state, with no more than three regular meetings to be held in Sacramento per year. To the extent feasible, meetings shall be held in state facilities. In setting the dates and locations for regular meetings, the commission shall also consider the following factors:
 - (1) Recommendations of the department.
 - (2) Opening and closing dates of fishing and hunting seasons.
 - (3) The schedules of other state and federal regulatory agencies whose regulations affect the management of fish and wildlife of this state.
 - (c) The commission shall cause the notice of the schedule for regular meetings, and notice of any change in the date and location of a meeting, to be disseminated to the public in a manner that will result in broad dissemination, including, but not limited to, electronic distribution, mailings to interested parties, and publication in local newspapers of affected communities.
 - **Comment.** Section 520 continues former Section 206 without change.

§ 525. Commission staff

- 525. The commission may employ a staff, including an executive director, to assist the commission in conducting its operations, but neither the commission nor its staff shall have or be given any powers in relation to the administration of the department.
- **Comment.** Section 525 continues former Section 104 without change.

§ 530. Code of conduct

- 530. The commission shall adopt a code of conduct that requires, at a minimum, that a commissioner adhere to the following principles:
- (a) A commissioner shall faithfully discharge the duties, responsibilities, and quasi-judicial actions of the commission.
- (b) A commissioner shall conduct his or her affairs in the public's best interest, following principles of fundamental fairness and due process of law.
- (c) A commissioner shall conduct his or her affairs in an open, objective, and impartial manner, free of undue influence and the abuse of power and authority.
- (d) A commissioner understands that California's wildlife and natural resources programs require public awareness, understanding, and support of, and participation and confidence in, the commission and its practices and procedures.
- (e) A commissioner shall preserve the public's welfare and the integrity of the commission, and act to maintain the public's trust in the commission and the implementation of its regulations and policies.
- (f) A commissioner shall not conduct himself or herself in a manner that reflects discredit upon state laws or policies, regulations, and principles of the commission.

- (g) A commissioner shall not make, participate in making, or in any other way attempt to use his or her official position to influence a commission decision in which the member has a financial interest.
- 4 **Comment.** Section 530 continues former Section 107 without change.

CHAPTER 2. GENERAL REGULATORY POWERS

Article 1. Authority

§ 550. General authority

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- 550. There is hereby delegated to the commission the power to regulate the taking or possession of birds, mammals, fish, amphibia, and reptiles to the extent and in the manner prescribed in this chapter.
- 11 **Comment.** Section 550 continues the first paragraph of former Section 200 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - A reference to "this article" was revised to refer to "this chapter."

§ 555. Specific authority relating to birds and mammals

- 555. Any regulation of the commission pursuant to this article relating to resident game birds, game mammals and furbearing mammals may apply to all or any areas, districts, or portions thereof, at the discretion of the commission, and may do any or all of the following as to any or all species or subspecies:
- (a) Establish, extend, shorten, or abolish open seasons and closed seasons.
 - (b) Establish, change, or abolish bag limits and possession limits.
 - (c) Establish and change areas or territorial limits for their taking.
- 23 (d) Prescribe the manner and the means of taking.
 - (e) Establish, change, or abolish restrictions based upon sex, maturity, or other physical distinctions.
- 26 **Comment.** Section 555 continues former Section 203 without change.

§ 560. Factors to be considered

- 560. When adopting regulations pursuant to Section 555, the commission shall consider populations, habitat, food supplies, the welfare of individual animals, and other pertinent facts and testimony.
- Comment. Section 560 continues former Section 203.1 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - A cross-reference to former Section 203 was updated.
- Staff Note: Should proposed Section 560 be broadened to encompass proposed Section 565, which is very similar to Section 555?

§ 565. Specific authority relating to fish, amphibia, and reptiles

- 565. Any regulation of the commission pursuant to this article that relates to fish, amphibia, and reptiles, may apply to all or any areas, districts, or portion thereof, at the discretion of the commission, and may do any or all of the following as to any or all species or subspecies:
 - (a) Establish, extend, shorten, or abolish open seasons and closed seasons.
 - (b) Establish, change, or abolish bag limits, possession limits, and size limits.
- (c) Establish and change areas or territorial limits for their taking.
 - (d) Prescribe the manner and the means of taking.
- **Comment.** Section 565 continues former Section 205 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - The word "which" was replaced with "that."

§ 570. Limitations on regulation of commercial activity

- 570. (a) Nothing in this article confers upon the commission any power to regulate any natural resources or commercial or other activity connected therewith, except as specifically provided.
- (b) No power is delegated to the commission by this article to regulate the taking, possessing, processing, or use of fish, amphibia, kelp, or other aquatic plants for commercial purposes, and no provision of this code relating or applying thereto, nor any regulation of the commission made pursuant to such provision, shall be affected by this article or any regulation made under this article.
- **Comment.** Subdivision (a) of Section 570 continues former Section 201 without substantive change.
- Subdivision (b) continues the second paragraph of former Section 200 without substantive change.

§ 575. Other limitations

- 575. (a) The commission has no power under this article to make any regulation authorizing or permitting the taking of:
- (1) Any bird or mammal in any refuge heretofore or hereafter established by statute, the taking or possession of which shall be regulated pursuant to Sections **10500 to 10506, inclusive.**
- (2) Elk, the taking or possession of which shall be regulated pursuant to **Section 332.**
- 35 (3) Antelope, the taking or possession of which shall be regulated pursuant to **Section 331.**
 - (4) Any spike buck or spotted fawn. "Spotted fawn" means a young deer born that year which has spotted pelage. "Spike buck" means a male deer with unbranched antlers on both sides which are more than three inches in length.
 - (b) Any regulation establishing a season to compensate for closure of an area due to extreme fire hazard shall be made pursuant to **Section 306.**

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(c) Any regulation setting a special hunting season for mammals, except deer, or game birds which have increased in number to such an extent that a surplus exists or which are damaging property or are overgrazing their range shall be made pursuant to Section 325.

Comment. Section 575 continues former Section 204 without change, except as indicated below:

The following nonsubstantive change was made:

The last two paragraphs were designated as subdivisions (b) and (c).

- **Staff Notes:** (1) Proposed Section 575(a)(4) is different from (a)(1)-(3), in that it does not refer to a topic that FGC is authorized, in another provision, to regulate. Because of that difference, it may be that (a)(4) is intended to flatly prohibit FGC from adopting any regulation that permits the take of spotted fawns and spike bucks. Is that a correct reading of the provision?
- (2) The staff is unsure of the purpose of proposed Section 575 (b) & (c). Are those provisions simply "signpost" provisions, alerting readers to the existence of the referenced provision without establishing any substantive rule? If so, can they be omitted as unnecessary?
- (3) The cross-references shown in bold above will need to be corrected, once the referenced material has been renumbered.

Article 2. Procedures

§ 650. Special rulemaking meetings

- 650. (a) Except for emergency regulations, the commission shall consider and adopt regulations pursuant to Sections 555 and 565 at a series of no fewer than three meetings. These meetings may be regular or special meetings that are duly noticed to the public in accordance with subdivision (c) of Section 520 and the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).
- (b) At the first meeting, the commission shall receive recommendations for regulations from its own members and staff, the department, other public agencies, and the public.
- (c) At the second meeting, the commission shall devote time for open public discussion of proposed regulations presented at the first meeting. The department shall participate in this discussion by reviewing and presenting its findings regarding each regulation proposed by the public and by responding to objections raised pertaining to its proposed regulations. After considering the public discussion, the commission shall announce, prior to adjournment of the meeting, the regulations it intends to add, amend, or repeal.
- (d) At the third meeting, the commission may choose to hear additional public discussion regarding the regulations it intends to adopt. At the meeting or within 20 days after the meeting, the commission shall add, amend, or repeal regulations relating to any recommendation received at the initial meeting it deems necessary to preserve, properly utilize, and maintain each species or subspecies.
- (e) Within 45 days after adoption, the department shall publish and distribute regulations adopted pursuant to this section.

Comment. Section 650 continues former Section 207 without change.

2 § 655. Rulemaking at meetings generally

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- 655. Notwithstanding this article, the commission may add, amend, or repeal regulations at any regular or special meeting if facts are presented to the commission which were not presented at the time the original regulations were adopted and if the commission determines that those regulations added, amended, or repealed are necessary to provide proper utilization, protection, or conservation of fish and wildlife species or subspecies.
 - **Comment.** Section 655 continues former Section 220(b) without change.
- Staff Note. Does Section 220(b) permit FGC to circumvent the requirements of Section 207 (proposed Section 650) whenever new information arises? If not, what is its effect?

§ 660. Exemption from specified rulemaking time periods

- 660. The commission shall exercise its powers under Article 1 (commencing with Section 550) by regulations made and promulgated pursuant to this article. Regulations adopted pursuant to this article shall not be subject to the time periods
- Regulations adopted pursuant to this article shall not be subject to the time periods for the adoption, amendment, or repeal of regulations prescribed in Sections
- 17 11343.4, 11346.4, 11346.8, and 11347.1 of the Government Code.
- Comment. Section 660 continues former Section 202 without change, except as indicated below:
 - The following nonsubstantive change was made:
- A reference to "this article" was revised to refer to "Article 1 (commencing with Section 550)."
- 23 See also Gov't Code § 11343.4(b)(4) (exemption from general effective date of regulations).

§ 665. Filing of regulations with Secretary of State

- 665. Every regulation of the commission made pursuant to Article 1 (commencing with Section 550) shall be filed with the Secretary of State, and shall become effective at the time specified therein, but not sooner than the date of the filing.
- Comment. Section 665 continues former Section 215 without change, except as indicated below:
 - The following nonsubstantive change was made:
- A reference to "this article" was revised to refer to "Article 1 (commencing with Section 550)."

§ 670. Court review of regulations

- 670. Any regulation of the commission made pursuant to Article 1 (commencing with Section 550) shall be subject to review in accordance with law by any court of competent jurisdiction.
- Comment. Section 670 continues former Section 218 without change, except as indicated below:
- 40 The following nonsubstantive change was made:

• A reference to "this article" was revised to refer to "Article 1 (commencing with Section 550)."

§ 675. Regulation that supersedes statute

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- 675. (a) Any regulation adopted pursuant to Article 1 (commencing with Section 550) may supersede any section of this code designated by number in the regulation, but shall do so only to the extent specifically provided in the regulation. A regulation that is adopted pursuant to this section shall be valid only to the extent that it makes additions, deletions, or changes to this code under one or both of the following circumstances:
- (1) The regulation is necessary for the protection of fish, wildlife, and other natural resources under the jurisdiction of the commission.
- (2) The commission determines that an emergency exists or will exist unless the action is taken. An emergency exists if there is an immediate threat to the public health, safety, and welfare, or to the population or habitat of any species.
- (b) A regulation that is adopted pursuant to this section shall be supported by written findings adopted by the commission at the time of the adoption of the regulation setting forth the basis for the regulation.
- (c) A regulation adopted pursuant to this section shall remain in effect for not more than 12 months from its effective date.
- **Comment.** Section 675 continues former Section 219 without change, except as indicated below:
 - The following nonsubstantive changes were made:
 - The subdivisions and paragraphs were renumbered.
 - In subdivision (a), the words "or both" were added.
- In subdivision (a), a reference to "this article" was revised to refer to "Article 1 (commencing with Section 550)."
 - In subdivision (a), the word "which" was changed to "that."
- In subdivision (b), the word "which" was changed to "that."

§ 680. Duration of regulations

- 680. Any regulation of the commission added or amended pursuant to Article 1 (commencing with Section 550) shall remain in effect for the period specified therein or until superseded by subsequent regulation of the commission or by statute.
- Comment. Section 680 continues former Section 220(a) without change, except as indicated below:
 - The following nonsubstantive change was made:
 - A reference to "this article" was revised to refer to "Article 1 (commencing with Section 550)."

§ 685. Continuation of regulations after Article 1 "ceases to be effective"

685. If Article 1 (commencing with Section 550) ceases to be effective, all regulations adopted pursuant to that article which are in effect on the day of final adjournment of the regular session of the Legislature in the year in which the

article ceases to have effect are continued as statutory enactments and shall have the same force and effect as if enacted by the Legislature. Whenever, in any regulation of the commission continued under this section, a period of time is designated with reference to a particular year, that period of time is applicable on a continuing basis in each succeeding year. All regulations of the commission, insofar as practicable, shall be phrased in general terms to facilitate the operation of this section.

Comment. Section 685 continues former Section 250 without change, except as indicated below:

The following nonsubstantive changes were made:

- A cross-reference to former Sections 200-220 was replaced with a reference to Sections 550-585.
- The word "such" was omitted.

Staff Notes. (1) Existing Section 250 refers to Article 1 (commencing with Section 200) of Chapter 2 of Division 1 of the Fish and Game Code. That article contains provisions granting rulemaking authority and provisions prescribing rulemaking procedures. In proposed Section 685, the reference is revised to refer only to the provisions that grant rulemaking authority. The staff believes that this would be a nonsubstantive change, because existing Section 250 only appears to be concerned with the possible repeal of the Fish & Game Commission's rulemaking authority. Is that assumption correct?

- (2) Should the rule provided in proposed Section 685 apply only where the entirety of Article 1 "ceases to be effective," or should the rule operate when any provision of that article becomes ineffective?
 - (3) Is Section 250 obsolete?

Article 3. Publication

§ 700. Dissemination of regulations

- 700. (a) The commission shall provide copies of the regulations added, amended, or repealed pursuant to subdivision (e) of Section 206, subdivision (e) of Section 207, and subdivision (d) of Section 208 to each county clerk, each district attorney, and each judge of the superior court in the state.
- (b) The commission and the department may do anything that is deemed necessary and proper to publicize and distribute regulations so that persons likely to be affected will be informed of them. The failure of the commission to provide any notice of its regulations, other than by filing them in accordance with Section 665, shall not impair the validity of the regulations.
- (c) The department or the license agent may give a copy of the current applicable published regulations to each person issued a license at the time the license is issued.
- (d) Notwithstanding any other provision of law, the commission and the department may contract with private entities to print regulations and other regulatory and public information. Printing contracts authorized by this subdivision and for which no state funds are expended are not subject to Chapter 2

1 (commencing with Section 10290) of Part 2 of Division 2 of the Public Contract 2 Code, except for Article 2 (commencing with Section 10295) of Chapter 2.

Comment. Section 700 continues former Section 210 without change, except as indicated below:

The following nonsubstantive change was made:

 • A cross-reference to former Section 215 was updated.

Staff Note. All of the cross-references in subdivision (a), shown in bold above, appear to be incorrect. Section 206 does not have (and never had) a subdivision (e). Section 207(e) does not provide for the addition, amendment, or repeal of regulations. Section 208 does not exist. The staff requests public comment on how to revise those cross-references to preserve their intended effect.

§ 705. Advertisements in publications containing regulations

- 705. (a) Material printed pursuant to subdivision (d) of Section 700 that contains advertisements shall meet all specifications prescribed by the department. The printed material shall not contain advertisements for tobacco products, alcohol, firearms and devices prohibited pursuant to Section 32625 of the Penal Code, Article 2 (commencing with Section 30600) of Chapter 2 of Division 10 of Title 4 of Part 6 of the Penal Code, or any provision listed in Section 16590 of the Penal Code, or firearms not authorized by the commission as a legal method of sport-hunting, political statements, solicitations for membership in organizations, or any other statement, solicitation, or product advertisement that is in conflict with the purposes for which the material is produced, as determined by the commission. The printing contract shall include criteria to ensure that the public information provided in the publication is easy to reference, read, and understand.
- (b) Neither the department nor the commission shall contract with private entities to print the materials described in subdivision (d) of Section 700 if the letting of those contracts will result in the elimination of civil service positions.
- **Comment.** Section 705 continues former Section 211 without change, except as indicated below:

The following nonsubstantive change was made:

• Cross-references to former Section 210 were updated.

§ 710. Publication of health advisories in regulations handbook

710. Commencing with the booklet of sportfishing regulations published in 1987, the booklet shall also contain any human health advisories relating to fish that are formally issued by the State Department of Health Services or summaries of those human health advisories. The summaries shall be prepared in consultation with the State Department of Health Services.

Comment. Section 710 continues former Section 217.6 without change except as indicated below:

The following nonsubstantive change was made:

• The word "which" was changed to "that."

CHAPTER 3. OTHER REGULATORY POWER

Article 1. Authority

§ 750. Commission practices and processes

- 750. By July 1, 2013, the commission shall adopt rules to govern the business practices and processes of the commission.
 - **Comment.** Section 750 continues former Section 108 without change.

§ 755. Due process in revocation or suspension proceedings

755. The commission shall adopt regulations that afford procedural and substantive due process to any person whose license or permit is subject to revocation or suspension. Except upon conviction of a violation of this code or a regulation adopted pursuant to this code relating to the licensed or permitted activity and notwithstanding any other provision of this code, the commission shall not revoke or suspend any license or permit until the regulations required by this section have been adopted and approved by the Office of Administrative Law pursuant to Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.

Comment. Section 755 continues the second paragraph of former Section 309(a) without change.

§ 760. Disposition of accidentally killed birds and mammals

- 760. The commission may make such regulations as it deems necessary for the disposition of birds or mammals and parts thereof which are killed accidentally.
- **Comment.** Section 760 continues former Section 301 without change.

23 Article 2. Procedures

§ 800. Filing of regulations with Secretary of State

800. Any regulation issued under any provision of this code, other than a provision of Article 1 (commencing with Section 550), shall be filed with the Secretary of State, as required by Chapter 4 (commencing with Section 11370) of Part 1 of Division 3 of Title 2 of the Government Code.

Comment. Section 800 continues former Section 300 without change except as indicated below:

The following nonsubstantive changes were made:

- A reference to "subsequent provisions of this code" was revised to refer to a provision of this code "other than a provision of Article 1 (commencing with Section 550)."
- The reference to the Government Code provisions was revised to conform to standard legislative drafting style.

Staff Notes. (1) Existing Section 300 provides: "Any regulation issued under any subsequent provisions of this code shall be filed with the Secretary of State, as required by Chapter 4

(commencing with Section 11370), Part 1, Division 3, Title 2, of the Government Code." In proposed Section 665, "any subsequent provision" is replaced with "any provision of this code, other than a provision of Article 1 (commencing with Section 550)." Is that an appropriate substitution?

- (2) Section 300 is located in existing "Division 1. Fish and Game Commission." Thus, the section might only be intended to govern regulations adopted by the FGC (i.e., it does not apply to regulations adopted by the Department of Fish and Wildlife). However, the section does not state such a limitation, and Section 4 says that headings "do not affect the meaning" of any provision of the code. If Section 300 only applies to regulations adopted by the FGC, should that limitation be stated expressly in proposed Section 800?
- (3) The reference to "Chapter 4 (commencing with Section 11370) of Part 1 of Division 3 of Title 2 of the Government Code" appears to be erroneous. The referenced chapter governs administrative hearings, not rulemaking. It seems likely that the intention was to reference Chapter 3.5 (commencing with Section 11340), which constitutes the APA rulemaking provisions. Should the section be revised to refer to Chapter 3.5?
- (4) It is not clear how Section 300 differs from the requirements of Section 215 (proposed Section 665), or from the general filing requirement of Government Code Section 11343(a). The staff invites comment on whether Sections 215 and 300 could be combined, or perhaps simply omitted as unnecessary.

§ 805. Emergency regulations

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- 805. (a) Notwithstanding any other provisions of this code, the commission, when promulgating regulations pursuant to any authority otherwise vested in it by this code, may, after at least one hearing, adopt an emergency regulation or order of repeal pursuant to Section 11346.1 of the Government Code if it makes either or both of the following findings:
- (1) That the adoption of a regulation or order of repeal of a regulation is necessary for the immediate conservation, preservation, or protection of birds, mammals, reptiles, or fish, including, but not limited to, any nests or eggs thereof.
- (2) That the adoption of a regulation or order of repeal of a regulation is necessary for the immediate preservation of the public peace, health and safety, or general welfare.
- (b) Except as provided herein, any regulation or order of repeal adopted pursuant to the provisions of this section shall be otherwise subject to review by the Office of Administrative Law conducted pursuant to Article 6 (commencing with Section 11349) of Chapter 3.5 of Part 1 of Division 3 of Title 2 of the Government Code.
- **Comment.** Section 805 continues former Section 240 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - The words "or both" were added.

CHAPTER 4. INVESTIGATION AND ADJUDICATION

§ 900. Authority to compel testimony and production of evidence

900. The commission or any person appointed by it to conduct a hearing may, in any investigation or hearing, cause the deposition of witnesses, residing within or without the state, to be taken in the manner prescribed by law for deposition in civil actions in the superior courts of this state under Title 4 (commencing with Section 2016.010) of Part 4 of the Code of Civil Procedure, and may compel the attendance of witnesses and the production of documents and papers.

Comment. Section 900 continues the first paragraph of former Section 309(a) without change.

§ 905. Hearings governed by Administrative Procedures Act

905. Any deliberation conducted by the commission, or conducted by any person appointed by the commission to conduct hearings, is deemed to be a proceeding required to be conducted pursuant to Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code or similar provision, within the meaning of paragraph (3) of subdivision (c) of Section 11126 of the Government Code.

Comment. Section 905 continues former Section 309(b) without change.

PART 2. DEPARTMENT OF FISH AND WILDLIFE

CHAPTER 1. ORGANIZATION

§ 1000. Department of Fish and Wildlife

- 1000. (a) There is in the Natural Resources Agency a Department of Fish and Wildlife administered through the director.
- (b) The Department of Fish and Wildlife shall succeed to, and is vested with, all the duties, powers, purposes, responsibilities, property, and jurisdiction previously vested in the Department of Fish and Game.
- (c) Whenever the term "Department of Fish and Game" appears in a law, the term means the "Department of Fish and Wildlife."
- (d) No existing supplies, forms, insignias, signs, logos, uniforms, or emblems shall be destroyed or changed as a result of changing the name of the Department of Fish and Game to the Department of Fish and Wildlife, and those materials shall continue to be used until exhausted or unserviceable.
- **Comment.** Section 1000 continues former Section 700 without change.

1 § 1005. Administration and enforcement of code

- 2 1005. This code shall be administered and enforced through regulations adopted
- only by the department, except as otherwise specifically provided by this code or
- 4 where this code requires the commission to adopt regulations.
- 5 **Comment.** Section 1005 continues former Section 702 without change.

§ 1010. Commission sets general department policy

- 1010. General policies for the conduct of the department shall be formulated by the commission. The director shall be guided by those policies and shall be responsible to the commission for the administration of the department in accordance with those policies.
- 11 **Comment.** Section 1010 continues former Section 703(a) without change.

12 **§ 1015. Director**

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- 13 1015. The director shall be appointed by the Governor, and receive the annual salary provided for by Chapter 6 (commencing at Section 11550) of Part 1 of
- Division 3 of Title 2 of the Government Code.
- 16 **Comment.** Section 1015 continues former Section 701 without change.

§ 1020. Deputy director.

- 1020. There shall be one deputy director of the department who shall be a civil executive officer and shall be appointed by the Governor and serve at the pleasure of the Governor. The compensation of the deputy director shall be fixed by the director pursuant to law. The deputy director shall have such duties as shall be assigned, from time to time, by the director, and shall be responsible to the director for the performance thereof.
- 24 **Comment.** Section 1020 continues former Section 701.3 without change.

§ 1025. Director as appointing power for all department employees

- 1025. (a) Notwithstanding any other provision of law, the director is the appointing power of all employees within the department, and all employees in the department are responsible to the director for the proper carrying out of the duties and responsibilities of their respective positions.
- 30 (b) The changes made to subdivision (a) during the 2001-02 Regular Session of the Legislature are declaratory of existing law.
- 32 **Comment.** Section 1025 continues former Section 704 without change.

§ 1030. Incorporation of general law on state agencies

- 1030. The provisions of Chapter 2 (commencing at Section 11150) of Part 1 of
- Division 3 of Title 2 of the Government Code shall govern and apply to the
- 36 conduct of the department in every respect. Wherever in that chapter the term
- 37 "head of the department" or similar designation occurs, for the purposes of this
- section it shall mean the director.

Comment. Section 1030 restates the substance of former Section 706.

Staff Notes. (1) Section 706 provides:

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- "The provisions of Chapter 2 (commencing at Section 11150), Part 1, Division 3, Title 2 of the Government Code shall govern and apply to the conduct of the department in every respect the same as if such provisions were herein set forth at length, and wherever in that chapter the term "head of the department" or similar designation occurs, for the purposes of this section it shall mean the director."
- 8 The staff invites comment on whether that provision is necessary. The referenced provisions apply, by their own terms, to all state agencies.
- (2) Proposed Section 1030 would restate the substance of Section 706 in simpler and more 10 modern terms. The staff invites comment on whether those revisions would have any substantive 12 effect.

CHAPTER 2. DEPARTMENT EMPLOYEES

§ 1100. Appointment of employees

- 1100. The director shall, from time to time, employ or appoint, with or without pay, such deputies, clerks, assistants, and other employees as the department may need to discharge in proper manner the duties imposed upon it by law.
- Comment. Section 1100 continues former Section 850 without change.

§ 1105. Legal defense of officers and deputies

- 1105. It is the duty of the attorney for the department to act as counsel in defense of any officer or deputy of the department in any suit for damages brought against the officer or deputy on account of injuries to persons or property alleged to have been received as a result of the negligence or misconduct of the officer or deputy occurring while the officer or deputy was performing his official duties.
- Comment. Section 1105 continues former Section 707 without change.

§ 1110. Deputy as peace officer

- 1110. A deputy appointed to enforce the provisions of this code is a peace officer. The deputy has all the powers and authority conferred by law upon peace officers listed in Section 830.6 of the Penal Code to make arrests for violations of this code, and may serve all processes and notices throughout the state.
- Comment. Section 1110 continues former Section 851 without change. 31

§ 1115. Deputized law enforcement officer as peace officer

1115. (a) Every employee of the department designated by the director as a deputized law enforcement officer is a peace officer as provided by Section 830.2 of the Penal Code. The authority of that peace officer extends to any place in the state as to a public offense committed or which offense there is probable cause to believe has been committed within the state.

- (b) Every peace officer described in this section, before the date that he or she is first deputized by the department, shall have satisfactorily completed the basic course as set forth in the regulations of the Commission on Peace Officer Standards and Training.
- (c) Every peace officer described in this section shall be required to complete regular training courses as required by the Commission on Peace Officer Standards and Training.
- **Comment.** Section 1115 continues former Section 856 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - The first sentence was singularized.

§ 1120. Employee deputized to check sport fishing licenses

1120. The director may deputize any employee of the department to check persons for licenses required under **Section 7145** and to enforce any violation of that section. Before a person is deputized pursuant to this section for the first time, the person shall have satisfactorily completed a training course meeting the minimum standards of, and comparable to, the training for "level III reserve" as set forth in the regulations of the Commission on Peace Officer Standards and Training. Any person, who is deputized for this limited purpose pursuant to this section, may not enforce any other provision of this code, and is not a peace officer subject to Chapter 4.5 (commencing with Section 830) of Title 3 of Part 2 of the Penal Code.

Comment. Section 1120 continues former Section 853 without change.

Staff Note: The cross-reference shown in bold above will need to be corrected, once the referenced material has been renumbered.

§ 1125. Minimum age of warden

1125. Notwithstanding Section 18932 of the Government Code, the minimum age limit for appointment to the position of fish and game warden of the Department of Fish and Wildlife shall be 18 years. Any examination for the position of warden shall require a demonstration of the physical ability to effectively carry out the duties and responsibilities of the position in a manner that would not inordinately endanger the health or safety of any warden or the health and safety of others.

Comment. Section 1125 continues former Section 854 without change, except as indicated below:

The following nonsubstantive change was made:

• The word "game" was replaced with "wildlife."

Staff Note: The title of "fish and game warden" could be changed to reflect the renaming of the department. Possible alternative names are "fish and wildlife warden," "wildlife warden," or simply "warden." There would be some administrative cost to making such a change, as well as possible concerns about the loss of tradition or dignity of the office. The staff recommends against making any change absent clear guidance from the department.

§ 1130. Employee expenditures to procure evidence

- 1130. (a) Regularly employed law enforcement officers of the department may, when authorized by the director, expend such sums as authorized for the purchase of fish, birds, or mammals as evidence, or for expenditures related to the procurement of such evidence, or for expenditures made to investigate other violations of this code without divulging the identity of the employee.
- (b) The sums so expended shall be repaid to the law enforcement officer making the expenditure upon claims approved by the director. The claims, when approved, shall be paid out of the funds appropriated or made available by law for the support of the department.
- **Comment.** Section 1130 continues former Section 855 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - Subdivision designations were added.

§ 1135. Entry onto private land

- 1135. (a) Notwithstanding any other provision of law, the status of a person as an employee, agent, or licensee of the department does not confer upon that person a special right or privilege to knowingly enter private land without the consent of the owner, a search warrant, or an inspection warrant.
- (b) Subdivision (a) does not apply to employees, agents, or licensees of the department in the event of an emergency. For purposes of this section, "emergency" means a sudden, unexpected occurrence, involving a clear and imminent danger demanding immediate action to prevent or mitigate loss of, or damage to, wildlife, wildlife resources, or wildlife habitat.
- (c) Subdivision (a) does not apply to a sworn peace officer authorized pursuant to subdivision (e) of Section 830.2 of the Penal Code or, if necessary for law enforcement purposes, to other departmental personnel accompanying a sworn peace officer. Subdivision (a) shall not be construed to define or alter any authority conferred on those peace officers by any other law or court decision.
- (d) Subdivision (a) does not apply to, or interfere with, the authority of employees or licensees to enter and inspect land in conformance with Section 4604 of the Public Resources Code.
- (e) This section is not intended to expand or constrain the authority, if any, of employees, agents, or licensees of the department to enter private land to conduct inspections pursuant to **Section 7702** of this code or Section 8670.5, 8670.7, or 8670.10 of the Government Code.
- (f) If the department conducts a survey or evaluation of private land that results in the preparation of a document or report, the department shall, upon request and without undue delay, provide either a copy of the report or a written explanation of the department's legal authority for denying the request. The department may charge a fee for each copy, not to exceed the direct costs of duplication.

Comment. Section 1135 continues former Section 857 without change, except as indicated below:

The following nonsubstantive changes were made:

- Subdivision (a) was revised to make clear that an "inspection warrant" is sufficient grounds for entry.
- Subdivision and paragraph designations have been revised to simplify the section's structure and add a designation for an undesignated paragraph.

Staff Notes: (1) Existing Section 857(a) provides: "Notwithstanding any other provision of law, the status of a person as an employee, agent, or licensee of the department does not confer upon that person a special right or privilege to knowingly enter private land without either the consent of the owner or a search warrant, an inspection warrant." Proposed Section 1135(a) restates the grounds for entry, to improve the construction of the sentence. The staff invites comment on whether that revision would cause any substantive change.

(2) The cross-reference shown in bold above will need to be corrected, once the referenced material has been renumbered.

§ 1140. Landowner complaint policy

1140. The department, in cooperation with landowners and landowner organizations, shall develop a statewide policy and procedure for recording and processing landowner complaints regarding alleged misconduct by personnel of the department and a written protocol that ensures compliance with **Section 1135**.

Comment. Section 1140 continues former Section 858(a) without change, except as indicated below:

The following nonsubstantive changes were made:

- A reference to former Section 857 was updated.
- The date on which the policy was to be developed ("on or before January 1, 1995") was omitted as obsolete.

§ 1145. Emblems

1145. The department shall designate official fish and game warden emblems and their placement. The department shall prohibit personnel of the department who are not peace officers from wearing any patch, badge, bar, or other indicia of peace officer status. The selection and configuration of official fish and game warden emblems shall be established by the department in cooperation with California game wardens to ensure that the public is readily able to distinguish game wardens from personnel who are not peace officers.

Comment. Section 1145 continues former Section 858(b) without change except as indicated below:

The following nonsubstantive change was made:

The date on which the department was required to act ("on or before January 1, 1995") was omitted as obsolete.

CHAPTER 3. GENERAL POWERS AND DUTIES

2 § 1200. Authority of department to take

- 3 1200. Nothing in this code or any other law shall prohibit the department from
- 4 taking, for scientific, propagation, public health or safety, prevention or relief of
- suffering, or law enforcement purposes, fish, amphibians, reptiles, mammals,
- 6 birds, and the nests and eggs thereof, or any other form of plant or animal life.
- 7 **Comment.** Section 1200 continues former Section 1001 without change.

§ 1205. Capture and sale of birds and mammals

- 9 1205. The department may capture and sell birds and mammals, at prices to be
- fixed by the commission, to persons engaged in the domestication and sale thereof
- in this State.

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12 **Comment.** Section 1205 continues former Section 1004 without change.

13 § 1210. Importation, propagation, and distribution of birds, mammals, or fish

- 1210. The department may import, propagate, and distribute birds, mammals, or fish.
- 16 **Comment.** Section 1210 continues former Section 1007 without change.

§ 1215. Inspection

- 1215. The department may inspect the following:
- 19 (a) All boats, markets, stores and other buildings, except dwellings, and all
- 20 receptacles, except the clothing actually worn by a person at the time of
- 21 inspection, where birds, mammals, fish, reptiles, or amphibia may be stored,
- 22 placed, or held for sale or storage.
- 23 (b) All boxes and packages containing birds, mammals, fish, reptiles, or
- 24 amphibia which are held for transportation by any common carrier.
- 25 **Comment.** Section 1215 continues former Section 1006 without change.

§ 1220. Investigation of disease

- 1220. The department shall investigate all diseases of, and problems relating to,
- birds, mammals, or fish, and establish and maintain laboratories to assist in such
- 29 investigation.
- Comment. Section 1220 continues former Section 1008 without change.

§ 1225. Informal consultative procedures

- 1225. (a) It is the policy of the state to anticipate and resolve potential conflicts
- between the management, conservation, and protection of fish and wildlife
- resources and their habitat and private and public activities that may affect them.
- 35 (b) Accordingly, the department may use any informal consultative procedures
- prior to taking any formal action that will assist in the achievement of this policy.

- (c) Any costs incurred by the department in engaging in informal consultative procedures, including, but not limited to, fees charged by any neutral party acting in the capacity of a mediator, discussion facilitator, or convener, are a proper charge against any funds lawfully available to the department for this purpose.
- (d) The authority conferred by this section is not intended, and shall not be construed, to increase, decrease, duplicate, or supersede any other authority of the department or the commission under this code or any other provision of law.
 - (e) As used in this section, "formal action" means any of the following:
- (1) The adoption, amendment, or repeal of any rule, regulation, or order.
 - (2) Entering into, amending, or canceling an agreement.
- (3) The issuance, suspension, or revocation of any permit, license, or other entitlement.
- **Comment.** Section 1225 continues former Section 1017 without change, except as indicated below:
- 15 The following nonsubstantive changes were made:
 - The word "such" was replaced with "any."
 - The items in subdivision (e) were numbered.

§ 1230. Environmental review

1230. Whenever the department is required, or provided an opportunity, to assess the adequacy of a project or to provide a detailed environmental impact statement or similar document pursuant to Public Law 91-190 or Section 21100, 21101, or 21102 of the Public Resources Code, or any other provision of law, it shall determine the extent to which salmon and steelhead resources will be protected from damage by the project in question, together with the extent to which the agency or person preparing the plans for the project has incorporated therein plans for increasing the salmon or steelhead resources of this state. To the fullest practicable extent, the department shall advise the commission at one of its regular scheduled meetings of the state's comments on the project. In no event shall more than one regular commission meeting transpire between the time the department renders comments to the requesting person or agency and the time it reports its findings to the commission.

Comment. Section 1230 continues former Section 1015 without change.

§ 1235. Strategic planning

- 1235. (a) The department and the commission shall develop a strategic plan to implement proposals arising from any of the following:
- (1) The strategic vision developed and submitted to the Governor and the Legislature pursuant to Section 12805.3 of the Government Code.
 - (2) Any legislation enacted relating to the strategic vision process.
- (3) The department's own proposals for reform.
- (b)(1) The department and the commission may contract for consultants to assist in the preparation of the strategic plan pursuant to subdivision (a).

- (2) Contracts entered into pursuant to paragraph (1) shall terminate no later than December 31, 2015.
- 3 (3) Contracts entered into pursuant to paragraph (1) shall be exempt from Part 2 (commencing with Section 10100) of Division 2 of the Public Contract Code.
 - **Comment.** Section 1235 continues former Section 1020 without change.

§ 1240. Resource management decisionmaking methods

1240. It is the policy of the state that the department and commission use ecosystem-based management informed by credible science in all resource management decisions to the extent feasible. It is further the policy of the state that scientific professionals at the department and commission, and all resource management decisions of the department and commission, be governed by a scientific quality assurance and integrity policy, and follow well-established standard protocols of the scientific profession, including, but not limited to, the use of peer review, publication, and science review panels where appropriate. Resource management decisions of the department and commission should also incorporate adaptive management to the extent possible.

Comment. Section 1240 continues former Section 703.3 without change.

§ 1245. Biological research

1245. The department shall expend any funds as may be necessary for biological research and field investigation and for the collection and diffusion of such statistics and information as shall pertain to the conservation, propagation, protection, and perpetuation of birds and the nests and eggs thereof, and of mammals, reptiles, and fish.

Comment. Section 1245 continues former Section 1000 without change, except as indicated below:

The following nonsubstantive change was made:

• The word "such" was replaced with "any."

§ 1250. Science institute

1250. (a) The director, in consultation with the Natural Resources Agency, shall establish a formal program, which may be called the Science Institute, to assist the department and commission in obtaining independent scientific review, and recommendations to help inform the scientific work of the department and the commission. The program shall include one or more ad hoc independent scientific committees consisting of independent scientists who are scientific experts in their fields with expertise in biological sciences and with a range of multidisciplinary expertise pertinent to the work of the department and the commission, and which may be convened pursuant to this section. The purpose of the program shall be to assist the department and the commission in obtaining and establishing an independent and objective view of the scientific issues underlying important policy decisions.

- (b) The objectives of the program shall include, but not necessarily be limited to, the following:
- (1) Providing independent scientific guidance of the scientific research, monitoring, and assessment programs that support the department's and the commission's work with fish and wildlife species and their habitats.
- (2) Providing the best available independent scientific information and advice to guide and inform department and commission decisions.
 - (3) Promoting and facilitating independent scientific peer review.
 - (4) Promoting science-based adaptive management.
 - (5) Ensuring scientific integrity and transparency in decisionmaking.
- (c) The department may consult with members of the ad hoc scientific committees to assist the department in identifying other independent scientific experts with specialized expertise as needed for independent peer review of department reports, including, but not limited to, status review reports prepared for purposes of informing decisions on petitions for listing of species under the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3).
- (d) The department shall consult with independent scientific advisors to develop and revise as necessary a scientific integrity policy to guide the work of the department and the commission. The scientific integrity policy may include, but is not necessarily limited to, an ethical code of conduct for department scientists, standards for independent peer review, and other best practices for ensuring scientific integrity and public confidence in department and commission work products and decisions.
- (e) For marine fisheries and other marine resources, the department may utilize the California Ocean Science Trust for the purposes of this section.
 - **Comment.** Section 1250 continues former Section 715 without change.
- Staff Note: The cross-reference shown in bold above will need to be corrected, once the referenced material has been renumbered.

§ 1255. Educational displays

- 1255. For the purpose of exhibiting fish and game educational material at fairs or sportsmen's shows and making other public displays, and to make conservation educational materials on fish and game available for any public use, including fairs, sportsmen's shows, schools, and civic organizations, the department may:
- (a) Accept on behalf of the State donations of money and services from any person to defray any expenses that may be incurred by the department in connection with those activities.
- (b) Charge admissions or make a charge for the use of any departmental material or exhibits to be used in a fair, sportsmen's show, or by a civic organization.
- **Comment.** Section 1255 continues former Section 1005 without change, except as indicated below:
- The following nonsubstantive changes were made:

- The word "such" was replaced with "any."
 - The word "therewith" was replaced with "with those activities."

Staff Notes: (1) Should the references to "fish and game" in proposed Section 1255 be revised to refer to "fish and wildlife?"

(2) Is there an appropriate gender-neutral replacement for the term "sportsmen's show?"

CHAPTER 4. COORDINATION WITH OTHER ENTITIES

§ 1300. General policy

1300. It is the policy of the State that the department and commission do all of the following:

- (a) Seek to create, foster, and actively participate in effective partnerships and collaborations with other agencies and stakeholders to achieve shared goals and to better integrate fish and wildlife resource conservation and management with the natural resource management responsibilities of other agencies.
- (b) Participate in interagency coordination processes that facilitate consistency and efficiency in review of projects requiring multiple permits, including, but not necessarily limited to, joint state, federal, and local permit review teams that enable early consultation with project applicants, and provide improved sharing of data, information, tools, and science to achieve better alignment of planning, policies, and regulations across agencies.

Comment. Section 1300 continues former Section 703.5 without change, except as indicated below:

The following nonsubstantive changes were made:

- The word "State" was capitalized.
- The relationship between the introductory clause and subdivisions (a) and (b) was restructured.

§ 1305. Service agreements

1305. The department may enter into one or more agreements to accept services from any person, nonprofit organization, or other public or private entity for purposes relating to conservation programs, projects, and activities by the department. Under the direction of the department, these services shall supplement existing staff resources. Agreements for services for the management and operation of department-managed lands shall be subject to the provisions of Article 1 (commencing with Section 1400) of Chapter 5.

Comment. Section 1305 continues former Section 1226(b) without change, except as indicated below:

The following nonsubstantive change was made:

• A cross-reference to former Section 1745 was updated.

§ 1310. Funding agreements

1310. Notwithstanding any other provision of law, the department may enter into one or more agreements with any person, nonprofit organization, or other

public or private entity, as may be appropriate, to assist the department in its efforts to secure long-term private funding sources for purposes relating to conservation programs, projects, and activities by the department. The authority to enter into agreements for the purposes of this section shall include, but not be limited to, for the purposes of securing donations, memberships, corporate and individual sponsorships, and marketing and licensing agreements.

Comment. Section 1310 continues former Section 1227 without change.

Staff Note. The last sentence of proposed Section 1310 is phrased awkwardly. If the sentence were rephrased as below, would there be any change to its substantive meaning?

"The authority to enter into agreements under this section shall include, but not be limited to, the authority to secure donations, memberships, corporate and individual sponsorships, and marketing and licensing agreements."

§ 1315. Director or designee as officer of Federal Water Pollution Control Act joint powers agreement

1315. (a) The director or one or more of the director's designees may accept the office of director or alternate director of an entity established by a joint powers agreement providing for the establishment and conduct of an areawide waste management planning process in accordance with the provisions of Section 208 of the Federal Water Pollution Control Act.

(b) The office of director or alternate director of a joint powers entity described in subdivision (a) is deemed to be compatible with the office and employment of the director and the director's designees.

Comment. Subdivision (a) of Section 1315 continues the first sentence of former Section 701.5 without change, except as indicated below:

The following nonsubstantive change was made:

• The word "his" was replaced with "the director's."

Subdivision (b) restates the substance of the second sentence of former Section 701.5.

Staff Note. The last sentence of Section 701.5 reads: "The office of director or alternate director of a joint powers entity is deemed compatible with the office of director and the office or employment of such persons as the director may so designate to serve such an entity established by a joint powers agreement." Proposed Section 1015(b) restates that sentence in an attempt to make its meaning clearer, without changing its substance. Is that restatement appropriate?

CHAPTER 5. PROPERTY INTERESTS

Article 1. Department-Managed Lands

§ 1400. Definitions

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1400. For purposes of this article, the following terms have the following meanings:

- (a) "Department-managed lands" includes lands, or lands and water, acquired for public shooting grounds, state marine (estuarine) recreational management areas, ecological reserves, and wildlife management areas.
- 4 (b) "Nonconsumptive uses" means compatible uses other than hunting and fishing.
- **Comment.** Section 1400 continues former Section 1745(a) without substantive change.

7 § 1405. Non-profit operation

- 1405. Department-managed lands shall be operated on a nonprofit basis by the department.
- **Comment.** Section 1405 continues former Section 1745(b)(1) without change.

§ 1410. Management and operation contracts

- 1410. The department may enter into contracts or other agreements for the management and operation of department-managed lands with nonprofit conservation groups, recognized under Section 501(c) of the Internal Revenue Code, or resource conservation districts, as described in Chapter 3 (commencing with Section 9151) of Division 9 of the Public Resources Code.
- (a) The contracts or other agreements authorized pursuant to this paragraph are not subject to Part 2 (commencing with Section 10100) of Division 2 of the Public Contract Code or Article 6 (commencing with Section 999) of Chapter 6 of Division 4 of the Military and Veterans Code.
- (b) The contracts or other agreements authorized pursuant to this paragraph shall adhere to the goals and objectives included in an approved management plan and shall be consistent with the purpose for which the lands were acquired and managed by the department. Any changes to the management plan shall be subject to public review and comment.
- **Comment.** Section 1410 continues former Section 1745(b)(2) without change.

§ 1415. Property uses

- 1415. (a) Multiple recreational use of department-managed lands is desirable and that use shall be encouraged by the commission. Except for hunting and fishing purposes, only minimum facilities to permit other forms of multiple recreational use, such as camping, picnicking, boating, or swimming, shall be provided.
- (b) Hunting, fishing, wildlife viewing, wildlife photography, conservation education, and fish and wildlife research are priority uses compatible with department-managed lands, except for ecological reserves where uses shall be considered on an individual basis.
- (c) Public uses of department-managed lands not described in subdivision (a) or (b), or subdivision (b) of 1420, shall be authorized by regulations adopted by the commission. The commission may require the purchase of a special use permit for these other uses.

Comment. Section 1415 continues former Section 1745(c)-(d) without change, except as indicated below:

- The following nonsubstantive change was made:
 - A cross-reference to former Section 1745(f) was updated.

§ 1420. Use fees and permits

- 1420. (a) Except as provided in **Section 1765** and subdivision (a) of Section 1425, and to defray the costs associated with multiple use, the commission may determine and fix the amount of, and the department shall collect, fees for any use privileges. Only persons holding valid hunting licenses may apply for or obtain shooting permits for department-managed lands.
- (b) Commencing January 1, 2015, the department shall require the purchase of an entry permit for nonconsumptive uses of department-managed lands if the department finds that it is practical and would be cost effective for the state to collect entry permit fees.
- (c) The following shall apply if the department requires the purchase of an entry permit pursuant to subdivision (b):
- (1) The department shall require the purchase of an entry permit for nonconsumptive uses of a department-managed land only if a sign providing notice of the requirement has been posted at the department-managed land.
- (2) To the extent feasible, the department shall allow nonconsumptive users to purchase an entry permit onsite.
- (3) The department shall use the Automated License Data System to sell an entry permit.
- (4) A nonconsumptive user shall have an entry permit in his or her immediate possession while on department-managed lands.
- **Comment.** Section 1420 continues former Section 1745(e)-(g) without change, except as indicated below:
 - The following nonsubstantive change was made:
 - A cross-reference to former Section 1745(h) was updated.

Staff Note: The cross-reference shown in bold above will need to be corrected, once the referenced material has been renumbered.

§ 1425. Failure to obtain permit constitutes infraction

- 1425. (a) Failure to obtain a permit as required pursuant to this section shall be an infraction as described in **Section 12002.2.1.** A person in possession of a valid hunting license, sport fishing license, or trapping license shall be exempt from a requirement to obtain a permit.
- (b) The moneys generated pursuant to this section shall be deposited in the Native Species Conservation and Enhancement Account within the Fish and Game Preservation Fund, and shall be available, upon appropriation by the Legislature, to the department for the management and operation of its lands. To the extent that the department is able to identify the source of the fee revenue collected, the department shall provide no less than 35 percent of the funds generated pursuant

- to this section to the department-managed lands from which the fee revenues were collected.
 - **Comment.** Section 1425 continues former Section 1745(h)-(i) without change.
- Staff Note: The cross-reference shown in bold above will need to be corrected, once the referenced material has been renumbered.

§ 1430. Free access

- 1430. The commission and department may continue to allow free access to a department-managed land if the commission or department finds the best interests of that area would be served by not fixing a fee for use privileges.
 - **Comment.** Section 1430 continues former Section 1745(j) without change.

Article 2. Other Interests

§ 1450. Management and listing of real property

- 1450. (a) Subject to an appropriation of funds by the Legislature for that purpose, for parcels wholly within its jurisdiction acquired on or after January 1, 2002, the department shall prepare draft management plans for public review within 18 months of the recordation date.
- (b)(1) On or before February 1 of each year, the department shall submit a list of lands acquired during the previous two fiscal years and the status of the management plans for each acquisition to the fiscal committees of each house of the Legislature.
- (2) Each fiscal committee in the Legislature shall consider the lists described in paragraph (1) in its budget decisions for the department.
- **Comment.** Section 1450 continues former Section 1019 without change.

§ 1455. Rights of way

- 1455. (a) The department may obtain for the State rights of way over private lands for the purpose of furnishing access for the public to lands or waters open to public hunting or fishing whenever rights of way are determined by the commission to be necessary for public use. The rights of way shall not be acquired by eminent domain proceedings.
- (b) The department may construct or cause to be constructed any fences, signs, or other structures as are necessary for the protection of a right of way, and the cost of the construction shall be met out of the funds available to the department.
- **Comment.** Section 1455 continues former Section 1009 without change, except as indicated below:
- 35 The following nonsubstantive changes were made:
 - Subdivision designations were added.
 - The word "such" was deleted throughout.

§ 1460. Sale of grazing permits and disposition of excess vegetation

- 1460. The department, by and with the approval of the Department of General Services, may sell grazing permits or otherwise dispose of excess vegetation or other products, produced on lands acquired by the department.
- **Comment.** Section 1460 continues former Section 1010 without change.

CHAPTER 6. INSURANCE AND LIABILITY

§ 1600. Insurance

- 1600. (a) The department may procure insurance for any of the following purposes:
- (1) For itself and landowners who agree to permit the department to use their land as cooperative hunting, fishing, conservation or recreational areas, against any liability resulting from the operation of those hunting, fishing, conservation or recreational areas.
- (2) For its employees or other persons authorized by the department to conduct hunter education training courses against any public liability or property damage resulting from that training.
- (b) The cost of insurance procured pursuant to subdivision (a) shall be a proper charge against and shall be paid out of the Fish and Game Preservation Fund.
- **Comment.** Section 1600 continues former Section 1011 without change.

§ 1605. Insurance relating to boarding of boats

- 1605. The department may procure insurance for its employees for injury or death against the liability of the owner or operator of any vessel boarded by an employee as an observer.
 - Comment. Section 1605 continues former Section 1012 without change.
- Staff Notes: (1) Should Section 1012 (proposed Section 1605) be incorporated into Section 1011(a) (proposed Section 1600(a))?
- (2) As the law currently reads, there is an inference that the insurance authorized under Section 1012 may not be charged against the Fish and Game Preservation Fund. Is that inference appropriate? Should it be continued?

§ 1610. Indemnification relating to fish screen, ladder, weir, or trap

1610. In any lease, easement, or right-of-way in which the department leases real property or obtains a grant of easement or right-of-way in real property for the purpose of constructing, operating, or maintaining a fish screen, fish ladder, fishweir, or fishtrap, the department may agree to indemnify and hold harmless the lessor or grantor by reason of the uses authorized by the lease, easement, or right-of-way. Insurance may be purchased by the Department of General Services to protect the department against loss or expense arising out of the lease, easement, or right-of-way.

- 1 **Comment.** Section 1610 continues former Section 1013 without change, except as indicated below:
- 3 The following nonsubstantive changes were made:
 - The introductory clause was restated for concision.
 - The word "such" was replaced with "the."

PART 3. DISTRICTS

§ 1700. Fish and Game Districts

1700. (a) For the protection of fish and game, the State of California is divided into fish and game districts to be known and designated as provided in this division.

(b) Unless otherwise provided, the townships and ranges specified in this division are referred to the Mount Diablo base and meridian.

Comment. Section 1700 continues former Section 11000 without change, except as indicated below:

The following nonsubstantive change was made:

Subdivisions were added.

§ 1705. District 1

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1705. The following constitutes Fish and Game District 1:

Those portions of the following counties not included in other districts: Shasta, Tehama, Plumas, Butte, Sierra, Sutter, Yuba, Nevada, Placer, Sacramento, Madera, Tulare; those portions of San Joaquin County lying east and north of the east bank of the San Joaquin River and not included in District 3; those portions of Stanislaus and Merced Counties lying east of the west bank of the San Joaquin River; those portions of Fresno County lying east of the west bank of Fresno Slough, Fish Slough and Summit Lake; those portions of Kings County lying east of the main power line of the San Joaquin Light and Power Company, crossing the north line of Kings County in Section 4, T. 18 S., R. 19 E., southerly to its crossing of State Highway No. 41 between Secs. 21 and 22, T. 21 S., R. 19 E., and east of State Highway No. 41 southerly to its intersection with State Highway No. 33, and easterly of State Highway No. 33 from said intersection to the south line of said county in Section 36, T. 24 S., R. 18 E.; those portions of Kern County lying east of State Highway No. 33 between the northerly line of said county in Section one (1), T. 25 S., R. 18 E., M. D. B. & M., and the City of Taft and U. S. Highway No. 399 between the City of Taft and the City of Maricopa, and lying north of State Highway No. 166 from the City of Maricopa easterly to the intersection of said highway with U.S. Highway No. 99 in Section twelve (12), T. 11 N., R. 20 W., S. B. B. & M., and lying east of U.S. Highway No. 99 from the above-mentioned point of intersection to where the said U.S. highway crosses the northern boundary line of Los Angeles County, not included in other districts.

Comment. Section 1705 continues former Section 11001 without change.

§ 1710. District 1 3/8

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- 2 1710. (a) The following constitutes Fish and Game District 1 3/8:
- Those portions of the following counties not included in other districts: Alpine,
- 4 El Dorado, Amador, Calaveras, Tuolumne and Mariposa.
- 5 (b) Except as otherwise provided, all of the provisions of this code relating to 6 District 1 shall apply to District 1 3/8.
- Comment. Section 1710 continues former Section 11002 without substantive change, except as indicated below:
 - The following nonsubstantive change was made:
 - Subdivisions were added.
 - Staff Note: Subdivision designations were added to Section 11002 to clarify the relationship of its unnumbered paragraphs.

13 **§ 1715. District 1 1/2**

- 1715. The following constitutes Fish and Game District 1 1/2:
- Those portions of the Counties of Del Norte, Siskiyou, Trinity, and Humboldt not included in other districts.
- 17 **Comment.** Section 1715 continues former Section 11003 without change.

§ 1720. District 1 3/4

1720. The following constitutes Fish and Game District 1 3/4:

Those portions of the County of Modoc not included in other districts and that portion of the County of Siskiyou lying east of the Weed-Klamath Falls Highway between the north line of the County of Siskiyou and the Town of Weed and east of the Pacific Highway between the Town of Weed and the junction of Pacific Highway and the McClard Fall Pierra Mills Highway and the state of the

- Highway and the McCloud-Fall River Mills Highway and north and east of the McCloud-Fall River Mills Highway to the Siskiyou and Shasta county line and
- that part of Shasta County lying north and east of the McCloud-Fall River Mills
- Highway to its junction with the road to Lake Britton at Dickson Flat and east of
- that road through Burney Falls State Park to its junction with the Hat Creek-
- 29 Lassen Highway at the Redding-Alturas Highway and east of the Hat Creek-
- 30 Lassen Highway to Lassen Volcanic National Park and north and east to the north
- and east boundary of Lassen Volcanic National Park to its junction with the
- Lassen county line. That part of Lassen County north and east of the north and east
- boundary of the Lassen Volcanic National Park to its junction with the north line
- of District 25 and east of the east boundary of District 25 to its junction with the
- Lassen-Plumas county line approximately one mile southeast of Coyote Peak in
- Sec. 24, T. 28 N., R. 10 E. and north and west of the Plumas-Lassen county line
- between the boundary of District 25 and the Susanville-Taylorsville road.
- 38 **Comment.** Section 1720 continues former Section 11004 without change.

39 **§ 1725. District 2**

40 1725. The following constitutes Fish and Game District 2:

- Those portions of the following counties not included in other districts:
- 2 Mendocino, Glenn, Colusa, Yolo, Solano, Napa, Sonoma, and Marin; that portion
- of San Francisco Bay lying westerly of a line drawn from California Point to San
- 4 Quentin Point; that portion of San Francisco Bay lying westerly of a line drawn
- from San Quentin Point to San Pedro Point, in Marin County; that portion of San
- 6 Pablo Bay lying westerly of a line drawn from San Pedro Point to the south side of
- the mouth of Novato Creek; and that portion of San Pablo Bay lying northerly of a
- 8 line drawn due east from the south side of the mouth of Novato Creek to the
- 9 westerly shore of Mare Island.
- 10 **Comment.** Section 1725 continues former Section 11005 without change.

11 **§ 1730. District 2 1/4**

- 1730. (a) The following constitutes Fish and Game District 2 1/4:
- Lake County and the waters of Clear Lake.
- (b) Any reference in this code to Clear Lake refers to District 2 1/4.
- 15 (c) Except as otherwise provided, all of the provisions of this code relating to District 2 apply to District 2 1/4.
- 17 **Comment.** Section 1730 continues former Section 11006 without change, except as indicated below:
- 19 The following nonsubstantive change was made:
 - Subdivisions were added.
- 21 Staff Note: Subdivision designations were added to Section 11006 to clarify the relationship of its unnumbered paragraphs.

23 **§ 1735. District 2 1/2**

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- 24 1735. The following constitutes Fish and Game District 2 1/2:
- 25 Those portions of T. 24 N., R. 18 and 19 W.; 23 N., R. 17 and 18 W.; 22 N., R.
- 26 17 and 18 W.; 21 N., R. 17 W., west of the summit of the divide between the
- 27 Pacific Ocean and the south fork of the Eel River.
- All of T. 12, 13, 14, 15, 16, 17, 18 N., R. 16 W.; and T. 12, 13, 14, 15, 16, 17,
- 29 18, 19 and 20 N., R. 17 W., and T. 17 and 18 N., R. 18 W.
- All being townships located in western Mendocino County.
- Comment. Section 1735 continues former Section 11007 without change.
- Staff Note: The staff finds the relationship between the unnumbered paragraphs in Section 11007 unclear and requests input on how that relationship might be clarified.

34 **§ 1740. District 3**

- 1740. The following constitutes Fish and Game District 3:
- Those portions of the following counties not included in other districts: San
- 37 Francisco, Contra Costa, Alameda, San Mateo, Santa Cruz, Santa Clara, San
- 38 Benito, Monterey, San Joaquin, Stanislaus, Merced, Fresno, and Kings.
- Comment. Section 1740 continues former Section 11008 without change, except as indicated below:

- 1 The following nonsubstantive change was made:
- A misspelling of the word "districts" is corrected.

3 **§ 1745. District 3 1/2**

- 4 1745. The following constitutes Fish and Game District 3 1/2:
- 5 Those portions of the following counties not included in other districts: San Luis
- 6 Obispo, Santa Barbara, Ventura, and Kern.
- Except as otherwise provided all of the provisions of this code applicable to
- 8 District 3 apply to District 3 1/2.
- 9 **Comment.** Section 1745 continues former Section 11009 without change.

10 **§ 1750. District 4**

- 1750. The following constitutes Fish and Game District 4:
- Those portions of the following counties not included in other districts: San
- 13 Bernardino, Riverside, and Orange.
- 14 **Comment.** Section 1750 continues former Section 11010 without change.

15 **§ 1755. District 4 1/8**

- 1755. (a) The following constitutes Fish and Game District 4 1/8:
- All of Los Angeles County not included within other districts.
- (b) Except as otherwise provided, all of the provisions of this code applicable to
- District 4 apply to District 4 1/8.
- Comment. Section 1755 continues former Section 11011 without change, except as indicated below:
- The following nonsubstantive change was made:
- Subdivisions were added.
- 24 Staff Note: Subdivision designations were added to Section 11006 to clarify the relationship of its unnumbered paragraphs.

26 **§ 1760. District 4 1/2**

- 27 1760. The following constitutes Fish and Game District 4 1/2:
- Those portions of the Counties of Mono and Inyo not included in other districts.
- 29 **Comment.** Section 1760 continues former Section 11012 without change.

30 **§ 1765. District 4 3/4**

- 1765. The following constitutes Fish and Game District 4 3/4:
- Those portions of the Counties of San Diego and Imperial not included in other
- 33 districts.
- 34 **Comment.** Section 1765 continues former Section 11013 without change.

35 **§ 1770. District 6**

1770. The following constitutes Fish and Game District 6:

- The ocean waters and tidelands of the State to the high-water mark lying
- between the northern boundary of this State and a line extending due west from
- 3 the west end of the north jetty at the entrance of Humboldt Bay, excluding all
- 4 sloughs, streams, and lagoons.
- 5 **Comment.** Section 1770 continues former Section 11014 without change.

6 **§ 1775. District 7**

- 7 1775. The following constitutes Fish and Game District 7:
- The ocean waters and tidelands of the State to high-water mark between a line
- 9 extending due west from the west end of the north jetty at the entrance of
- Humboldt Bay and the southern boundary of Mendocino County, excluding the
- ocean waters between the north and south jetties at the entrance of Humboldt Bay
- 12 from the westerly end of each of said jetties in the Pacific Ocean to their
- respective aprons on the shores of Humboldt Bay, and also excluding all sloughs,
- streams, and lagoons.
- 15 **Comment.** Section 1775 continues former Section 11015 without change.

16 **§ 1780. District 8**

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- 1780. The following constitutes Fish and Game District 8:
- The waters and tidelands to high-water mark of Humboldt Bay lying north of a
- straight line running east from the center of apron at the approach of the south
- 20 jetty at the entrance of Humboldt Bay to the east shore line of the bay including
- 21 the entrance of Humboldt Bay not included in District 7, and excluding all rivers,
- streams, and sloughs emptying into the bay.
- 23 **Comment.** Section 1780 continues former Section 11016 without change.

§ 1785. District 9

- 1785. The following constitutes Fish and Game District 9:
- The waters and tidelands to high-water mark of Humboldt Bay lying south of a
- straight line running east from the center of apron at the approach to the south jetty
- at the entrance of Humboldt Bay to the east shore line of the bay, excluding all
- 29 rivers, streams, and sloughs emptying into the bay.
- Comment. Section 1785 continues former Section 11017 without change.

§ 1790. District 10

- 1790. (a) The following constitutes Fish and Game District 10:
- The ocean waters and the tidelands of the State to high-water mark lying
- between the southern boundary of Mendocino County and a line extending west
- from the Pigeon Point lighthouse in San Mateo County, including the waters of
- Tomales Bay to a line drawn from the mouth of the unnamed creek approximately
- 1500 feet north of Tomasini Point southwesterly 218° magnetic to the mouth of the
- unnamed creek at Shell Beach, and excluding Bodega Lagoon and all that portion
- of Bolinas Bay lying inside of Bolinas bar, that portion of San Francisco Bay lying

- east of a line drawn from Point Bonita to Point Lobos and all rivers, streams, and lagoons.
 - (b) The amendment of this section by the Legislature at the 1963 Regular Session has no effect on the cultivation of oysters by persons licensed under Article 4 (commencing with Section 6480), Chapter 5, Part 1, Division 6.
 - **Comment.** Section 1790 continues former Section 11018 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - Subdivisions were added.
 - Staff Notes: (1) Subdivision designations were added to Section 11018 to clarify the relationship of its unnumbered paragraphs. The staff invites input on whether the changes are appropriate.
 - (2) The cross-reference shown in bold above will need to be corrected, once the referenced material has been renumbered.

§ 1800. District 11

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1800. The following constitutes Fish and Game District 11:

- The waters and tidelands of San Francisco Bay to high-water mark bounded as follows: Beginning at the extreme westerly point of Point Bonita; thence in a direct line to the extreme westerly point of Point Lobos; thence around the shore line of San Francisco Bay to the foot of Powell Street; thence in a direct line northwesterly to Peninsula Point, the most southerly extremity of Belvedere Island; thence in a direct line westerly to the easternmost point of the ferry dock at Sausalito; thence southerly and westerly around the shore of San Francisco Bay to the point of beginning.
- 25 **Comment.** Section 1800 continues former Section 11019 without change.

§ 1810. District 12

- 1810. The following constitutes Fish and Game District 12:
- The waters and tidelands of San Francisco Bay to high-water mark not included in Districts 11 and 13, the waters and tidelands to high-water mark of San Leandro Bay, Oakland Creek or estuary, San Antonio Creek in Alameda County, Racoon Straits, and San Pablo Bay, and the Carquinez Straits to the Carquinez Bridge, and
- Straits, and San Pablo Bay, and the Carquinez Straits to the Carquinez Bridge, and all lands and waters included within the exterior boundaries of these districts and
- 22 evaluding all tributary sloughs creeks have rivers and overflowed areas not
- excluding all tributary sloughs, creeks, bays, rivers, and overflowed areas not specifically described herein.
- specifically described herein.
- 35 **Comment.** Section 1810 continues former Section 11020 without change.

36 **§ 1815. District 13**

- 1815. The following constitutes Fish and Game District 13:
- The waters and tidelands to high-water mark of San Francisco Bay lying to the south of a line drawn between the Ferry Building at the foot of Market Street in

- San Francisco and the mouth of the Oakland Creek or estuary in Alameda County,
- 2 excluding all streams, sloughs, and lagoons.
- 3 **Comment.** Section 1815 continues former Section 11022 without change.

4 § 1820. District 16

- 5 1820. The following constitutes Fish and Game District 16:
- The waters and tidelands to high-water mark of that portion of Monterey Bay
- lying to the south of a line drawn 100° magnetic from the extreme northerly point
- 8 of Point Pinos in a straight line easterly to the eastern shore of Monterey Bay.
- 9 **Comment.** Section 1820 continues former Section 11024 without change.

10 **§ 1825. District 17**

- 1825. The following constitutes Fish and Game District 17:
- The waters and tidelands to high-water mark of Monterey Bay and the Pacific
- Ocean, lying between a line extending west from Pigeon Point Lighthouse and a
- line extending west from Yankee Point, Carmel Highlands in Monterey County,
- excluding the areas included in District 16, and excluding all rivers, creeks,
- sloughs and lagoons emptying into the Pacific Ocean and Monterey Bay within the
- boundaries thus defined.
- Comment. Section 1825 continues former Section 11025 without change.

19 **§ 1830. District 18**

- 20 1830. The following constitutes Fish and Game District 18:
- The ocean waters of the State and tidelands to high-water mark not included in
- other districts, lying between a line extending due west from Yankee Point,
- 23 Carmel Highlands, in Monterey County, and a line extending from Point Rincon
- near or at the common boundaries between Santa Barbara and Ventura Counties
- westerly through Richardson Rock, and excluding all rivers, streams, sloughs, and
- 26 lagoons.
- 27 **Comment.** Section 1830 continues former Section 11026 without change.

28 **§ 1835. District 19**

- 1835. The following constitutes Fish and Game District 19:
- The ocean waters of the State and tidelands to high-water mark, and islands off
- the coast and waters adjacent thereto, lying southerly of Fish and Game District
- 32 18, and northerly of a westerly extension of the boundary line between the
- Republic of Mexico and San Diego County, excepting Districts 19A, 19B, 20,
- 20A, and 21, and excluding all rivers, streams, sloughs, lagoons, and bays.
- Comment. Section 1835 continues former Section 11027 without change.

36 **§ 1840. District 19A**

1840. The following constitutes Fish and Game District 19A:

- The ocean waters and tidelands to high-water mark lying between the southerly
- 2 extremity of Malibu Point and the westerly extremity of Rocky Point (Palos
- 3 Verdes Point), excluding all rivers, streams and lagoons.
- 4 **Comment.** Section 1840 continues former Section 11028 without change.

§ 1845. District 19B

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- 1845. (a) The following constitutes Fish and Game District 19B:
- The ocean waters and tidelands to high-water mark northerly of the following line:
- Beginning at the west end of the San Pedro Breakwater, thence in an extended line following the axis of said San Pedro Breakwater, the middle breakwater and the Long Beach Breakwater to the east end of the latter, thence to the outer end of the west jetty of Anaheim Bay.
- 13 (b) Except as otherwise provided, all of the provisions of this code applicable to Districts 4 and 4 1/8 apply to District 19B.
- 15 **Comment.** Section 1845 continues former Section 11029 without change, except as indicated below:
- 17 The following nonsubstantive change was made:
 - Subdivisions were added.
- 19 **Staff Note:** Subdivision designations were added to Section 11029 to clarify the relationship of its unnumbered paragraphs. The staff invites input on whether the changes are appropriate.

21 **§ 1850. District 20**

- 1850. The following constitutes Fish and Game District 20:
- Santa Catalina Island and the portion of the state waters within three nautical
- 24 miles of the island's coast line on the northerly, easterly, and southerly side of the
- island, lying between a line extending three nautical miles west magnetically from
- the extreme westerly end of Santa Catalina Island to a line extending three nautical
- 27 miles southwest magnetically from the most southerly promontory of China Point.
- 28 **Comment.** Section 1850 continues former Section 11030 without change.

29 **§ 1855. District 20A**

- 1855. The following constitutes Fish and Game District 20A:
- The waters lying around Santa Catalina Island, within three nautical miles of the
- coast line of the island, which are not included in District 20.
- Comment. Section 1855 continues former Section 11031 without change.

34 **§ 1860. District 21**

- 1860. The following constitutes Fish and Game District 21:
- The waters and tidelands to high water mark of San Diego Bay lying inside of a
- 37 straight line drawn from the southernly extremity of Point Loma to the offshore
- end of the San Diego breakwater.
- 39 **Comment.** Section 1860 continues former Section 11032 without change.

§ 1865. District 22

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- 2 1865. The following constitutes Fish and Game District 22:
- 3 All of Imperial County and those portions of Riverside and San Bernardino
- 4 Counties lying south and east of the following line: Starting at the intersection of
- 5 Highway 99 with the north boundary of Imperial County, thence north along that
- 6 highway to the intersection with Highway 60 and 70; thence east along Highway
- 7 60 and 70 to its intersection with the Cottonwood Springs Road in Sec. 9, T. 6 S.,
- 8 R. 11 E.; thence north along that road and the Mecca Dale Road to Amboy; thence
- 9 east along Highway 66 to the intersection with Highway 95; thence north along
- Highway 95 to the California-Nevada boundary.
- 11 **Comment.** Section 1865 continues former Section 11033 without change.

§ 1870. District 23

1870. The following constitutes Fish and Game District 23:

The lands and waters lying within the drainage area of Rubicon and Little 14 Rubicon Rivers above their confluence in Sec. 13, T. 13 N., R. 13 E.; all lands and 15 waters lying within the drainage area of the South Fork of the American River and 16 all its tributaries above Chili Bar Bridge on the Placerville-Georget own Highway; 17 all of the lands and waters lying within the drainage area of Webber Creek above 18 the Mother Lode Highway between El Dorado and Placerville; the waters of Lake 19 Tahoe and the Truckee River, and all streams flowing into that lake and river, and 20 all lands and waters within the drainage basin of that lake and river lying within 21 this State; the waters of Silver Lake, Twin Lakes, Twin Lake, Blue Lakes, 22 Meadow Lake, Wood Lake, Winnemucca Lake and Scott's Lake, Burnside Lake, 23 the Carson River, the West Fork of the Carson River, Willow Creek and 24 Markleeville Creek and all tributaries of those streams and all streams flowing into 25 those lakes and all lands and waters lying within the drainage basin of those lakes, 26 rivers and streams within this State; all the waters of the Cosumnes River and its 27 tributaries, and all lakes lying within the watershed of that river and tributaries 28 above the bridge on the Mother Lode Highway between Plymouth and Nashville, 29

Comment. Section 1870 continues former Section 11034 without change.

all being within the Counties of Alpine, Amador, and El Dorado.

32 **§ 1875. District 25**

- 1875. The following constitutes Fish and Game District 25:
- The waters of Lake Almanor and all streams flowing into that lake and all lands
- 35 lying within the drainage basin of those streams and lake, all being within the
- 36 Counties of Plumas and Lassen.
- Comment. Section 1875 continues former Section 11035 without change.

38 § 1880. Klamath River Fish and Game District

1880. The following constitutes the Klamath River Fish and Game District:

The waters of the Klamath River as described in the initiative act to create the Klamath River Fish and Game District, approved by the electors on November 4, 1924, which initiative act provides:

The Klamath River Fish and Game District is hereby created and shall consist of the Klamath River and the waters thereof, following its meanderings from the confluence of the Klamath River and the Shasta River in the County of Siskiyou to the mouth of the Klamath River in Del Norte County.

Comment. Section 1880 continues the first three paragraphs of former Section 11036 without change.

Staff Note: The last unnumbered paragraph of Section 11306 will be located in the Part containing penalty provisions.

§ 1885. Trinity and Klamath River Fish and Game District

1885. The following constitutes the Trinity and Klamath River Fish and Game District:

The Klamath River and the waters thereof, following its meanderings from the mouth of the Klamath River in Del Norte County to its confluence with the Salmon River, and also the Trinity River and the waters thereof, following its meanderings from its confluence with the Klamath River in the County of Humboldt to its confluence with the south fork of the said Trinity River.

Comment. Section 1885 continues former Section 11037 without change.

21 **§ 1890. District 118**

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- 1890. (a) The following constitutes Fish and Game District 118:
- The ocean waters and tidelands lying within the following boundaries:

Beginning at the south side of the pier at San Simeon thence westerly three miles, thence southerly to a point three miles west of the southern boundary of the state park at Cambria in San Luis Obispo County, thence easterly to the southwest point of the state park at Cambria.

- (b) All of the provisions relating to District 18 shall apply to District 118.
- Comment. Section 1890 continues former Section 11038 without change, except as indicated below:
 - The following nonsubstantive change was made:
 - Subdivisions were added.

Staff Note: Subdivision designations were added to Section 11038 to clarify the relationship of its unnumbered paragraphs.

§ 1895. District 118.5

1895. (a) The following constitutes Fish and Game District 118.5:

The ocean and tidelands to high-water mark, not included in other districts, excluding all rivers, streams, sloughs, and lagoons, bounded by a line beginning at the intersection of the common boundary of Monterey and San Luis Obispo Counties with the mean high-water mark, thence due west two miles to a point,

- thence by a line following the coast line and parallel to it southerly to a point two miles south of the intersection of the common boundary of Santa Barbara and Ventura Counties with the mean high-water mark, thence north to the intersection of the common boundary of Santa Barbara and Ventura Counties with the mean high-water mark.
 - (b) Except as otherwise provided, all of the provisions relating to District 18 shall apply to District 118.5.
 - **Comment.** Section 1895 continues former Section 11039 without change.

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9 Staff Note: Subdivision designations were added to Section 11039 to clarify the relationship of its unnumbered paragraphs.

DISPOSITION OF FORMER LAW

The table below shows the relationship between each provision of the existing Fish and Game Code and the corresponding provision of the proposed law (if any).

Existing Provision	Proposed Provision(s)		Proposed Provision(s)
101	500	851	1110
102	510	853	1120
	1235		1125
	515		1130
104	525	856	1115
107	530	857	1135
108	750	858(a)	1140
1227	1310	858(b)	1145
200	550	1000	1245
200 (2d para.)	570(b)	1001	1200
201	570(a)	1004	1205
202	660	1005	1255
203	555	1006	1215
203.1	560	1007	1210
204	575		1220
205	565		1455
	520		1460
	650		1600
	700		1605
	705		1610
	665		1230
	710		1235
	670		1450
	675		1305
	680	` /	1400
* *	655	. ,	1405
` '	805		1403
	685		1415
	800		1420
	760		1425
	900	•	1430
	755		1700
` '	905		1705
	1000		1710
	1015		1715
	1020		1720
	1315(a)		1725
701.5 (2d sent.)	1315(b)	11006	1730
702	1005	11007	1735
703.3	1240	11008	1740
703.5	1300	11009	1745
703(a)	1010	11010	1750
704	1025	11011	1755
706	1030		1760
	1105		1765
	1250		1770
	1100		1775

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Existing Provision	Proposed Provision(s)	Existing Provision	Proposed Provision(s)
11016	1780	11029	1845
11017	1785	11030	1850
11018	1790	11031	1855
11019	1800	11032	1860
11020	1810	11033	1865
11022	1815	11034	1870
11024	1820	11035	1875
11025	1825	11036	1880
11026	1830	11037	1885
11027	1835	11038	1890
11028	1840	11039	1895